

**THE POSITION OF MINORITIES IN TURKISH
FOREIGN POLICY (1923 - 1974)**

TÜRKİYE'DE AZINLIKLARIN DIŞ POLİTİKADAKİ YERİ
(1923 - 1974)

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SOSYAL BİLİMLER ENSTİTÜSÜ
KÜLTÜREL İNCELEMELER YÜKSEK LİSANS PROGRAMI

RİDVAN AKAR
2007

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Toplam Sayfa Sayısı:

87

Anahtar Kelimeler (Türkçe)

Anahtar Kelimeler (İngilizce)

- 1) Azınlıklar
- 2) Ulus-devlet
- 3) Türk Dış Politikası
- 4) Kıbrıs Sorunu
- 5) Yahudiler

- 1) Minorities
- 2) Nation-State
- 3) Turkish Foreign Policy
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ABSTRACT

The question of policy with regards to the management of the rights of minorities within Turkey has at certain intervals, as is now, a matter of intense public debate as well as political differences and social grievances. Despite such fervor, both foreign and internal policy regarding the issue of minorities has traditionally been inextricably tied to the Republic's ideological perception of national identity. This official perception of Turkish nationality has led policy makers to force minorities through a tough Turkification process which disregards the realities of ethnic diversities, as well as and complimenting with the gradual social externalization of these minority groups. These programs have gone hand in hand with foreign policies which perceive the minorities as second rate citizens and have continuously played them as trump cards within the real-political structure of the international arena. Such foreign policy has also been affective in both alienating the minority population and embedding within the psychology of the Turkish people a sense of national self-identity which welcomes and encourages this alienation at the individual level. Practices such as the Capital Tax, Population Exchange, the Events of 6-7th September, and the deportation of Rums are some of the historical events which tragically mark these processes, having become an unerasable part of our social memory in dire need of objective social analysis.

ÖZET

Türkiye'deki azınlıkların hakları ve bu hakların idaresi çoğu zaman yoğun tartışmaların, siyasi farklılıkların ve toplumsal yargıların konusu olmuştur. Tüm bu ayrımlara rağmen azınlıklarla ilgili iç ve dış politika tüm dönemler içinde değişmez bir şekilde Cumhuriyet'in ideolojik milli kimlik anlayışına bağlı bir şekilde yürütülmüştür. Bu resmi 'Türk milleti' kavramı politikacıların azınlıkları, onların etnik farklılıklarının gerçeklerini de yok sayan, zorlu bir Türkleşme sürecinden geçirmelerine ve bu süreç içinde de azınlıkların dışlanmasına yol açmıştır. Bu programlar azınlıkları ikinci sınıf vatandaş olarak gören ve onları uluslararası arenanın reel-politiği içinde sürekli koz olarak kullanan dış politika uygulamaları ile el ele gitmiştir. Bu tarz dış politikalar azınlık nüfusunun dışlanmasının yanı sıra Türk insanın psikolojisinde de kişisel seviyede bu dışlanmayı benimseyen ve cesaretlendiren bir ulusal kimlik hissi oluşmasında da etkili olmuştur. Varlık Vergisi, Mübadele, 6-7 Eylül Olayları ve Rumların sınırdışı edilmesi gibi olaylar bu süreci işaretleyen tarihsel vakaların kimileri olmuştur, ve toplumsal hafızada silinmez bir yer etmelerine bağlı olarak tarafsız toplumsal analizlere muhtaçtır.

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Preface

Before the initiation of this thesis project we were not aware that we were about to enter a phase within which minorities would dominate Turkey's agenda. Since 2003, largely motivated by the European Union process, issues like Armenian Genocide, the political and cultural rights of the Kurdish people, the Lausanne Treaty, the existence of other identities except Turkishness and minority foundations became more open to discussion. This atmosphere did not prevent individuals defending alternative views contradicting the official policy being labeled as 'traitors'.

There was, however, a somewhat significant development. Prime Ministry brought together a commission including intellectuals and academicians like Prof.Dr. Baskın Oran, and Prof.Dr.İbrahim Kaboğlu, which became known as the 'minority commission' (working under the Prime Ministry Human Rights Advisory Comitee). Their ensuing report caused reaction since for the first time there was an official document criticizing the state policy against minorities, the prevalent discrimination and how Turkey delicted the related articles of the Lausanne Treaty. The concept of Turkeyness instead of Turkishness was introduced. Kaboğlu and Oran were charged by the famous article of the Consitution, '301' as well as the article '216'. They were branded as serving the 'Sevres mentality', which supposedly aspires to divide Turkey and the Turkish nationality. They were even attacked physically by the Chief of KAMUSEN Bircan Akyıldız. Furthermore, the conference of the Armenian Genocide in 2006, came under heavy pressure from the media and nationalist groups and the political machinery undertook to prevent the conference from happening at all. During the 301 trial of Orhan Pamuk, nationalist protestors across the Şişli Court House were carrying banners written "traitors: Orhan Pamuk, Murat Belge, Hrant Dink, Hasan Cemal, İsmet Berkan, Haluk Şahin". Later, it became clear that this outspoken group did not present a weak minority, either in terms of power or capability. Soon enough, Priest Santoro, a local catholic priest serving in Trabzon, was murdered by a "16 year old boy". This prophetic event did not attract much attention either by the media or the state and the case was closed. A year later in January 19, Hrant Dink, an outspoken Turkish Armenian intellectual and reporter, who had become the name for compromise and peace in Turkey, was shockingly killed by a "17 year old boy." After all the dust was settled, all that was left was pain, fear, anger, and finally and most strongly, shame.

Today all the intellectuals labeled as traitors in the placards above mentioned are receiving life-threats. Nationalism is gaining popular stronghold day by day, perhaps with the aid of the rise of unemployment and economic disadvantages. But if poverty is a useful excuse, what about the use of nationalist discourse by the political parties calling themselves 'social democrats' and which are naturally supposed to be more democratic and socially cohesive.

The paranoia called “External powers” once again seems to defeat a nation’s sensibilities and foresight. Never till now, the voice of a killer has become so loud (with the slogan of “Hepimiz Ogün Samastız” claimed by large sections of the population, Ogün Samast being Hrant Dink's murderer) This thesis project is humbly dedicated to the ones who carry the will to live together alongside and claiming all our differences and those who preserve the hope and belief in it.

Introduction

There are silences in every nation's history that underlie an active effort to forget. Turkish nationalist historiography is distinguished by the enormous effort to negate the previous existence of non-Turkish populations in the land that eventually became Turkey¹. The history of the Turkish Republic has frequently witnessed the persecution and forced assimilation of these "others" within its national boundaries. On the other hand, only when minorities were considered as a source of wealth and profit, have they been kept/protected by the state. In any case, the central population has at all times regarded the non-Muslim minority² as the 'guest' or even 'second-rate citizens'. 'When the time is ripe, they will obediently leave the lands they inhabited never truly owned by them. As with all nationalist policies born out of discrimination between 'us and them', one can comfortably make the argument that both the past and the future of the non-Muslim community has affectively been usurped

According to Turkey's official description, there are no minorities in Turkey, with the exception of those who were mentioned in the Lausanne Treaty: Orthodox Greeks and Armenians, and Jews. However, if one looks at the text of the Lausanne Treaty it will become clear that there is no specific mention of any national origin as Turkey suggests. In the Treaty, there is a reference only to non-Muslims. Turkey's definition of the concept of minority is, therefore, extremely arbitrary and has no legal basis. As a result of this narrow definition Suryanis, Kheldanis, Nasturis and Turkish Protestants have been excluded from the legal arena. Muslim ethnic groups like Kurds and Alevis keep distance to the term 'minority' as they prefer to be regarded as the 'essential subjects', who fought together with Sunni Turks in the Independence War and played fundamental role in the founding of the Turkish Republic. Therefore the position of Kurds and Alevis is controversial within the context of the term 'minority' and remained out of the scope of this study. Besides, despite the secularist policy and citizenship-based nationalistic expressions in constitution, non-Muslims are always

¹ Çağlar Keyder, "Consequences of the Exchange", in (ed.) Renee Hirschon, *Crossing The Aegean*, Berghahn Books, Oxford, pp.39-53

² The concept of 'minority' has been used in the world since from the 16th century to the present day. When the form of government - 'absolute monarchy' was founded and when, approximately in the same period, religious minorities came into being such as Protestants in Catholic monarchies and Catholics in Protestant monarchies, it became necessary for these minorities to be mutually protected and only then did the

treated as suspiciously and second-rate and. Nationalist political elites kept their pre-republic memory alive, particularly against Rums and Armenians. Their dominance in economy and trade disturbed the republican elites and press, since they were considered as a ‘foreign hand’ that takes all benefits of Turkish economy and lives in better conditions compared to the real owners of the country who heroically struggled to defend the homeland against the colonialist enemies. In this sense, the Turkification policy may seem ironic but it should be beared in mind that this policy is mostly used to make non-Muslim’s lives insufferable and make them leave.

In ‘The History of Madness’, Foucault³ explains how society produces the specific forms of exteriorization and the manner in which the “different” is ousted. The different, the other, is inside but estranged, and is therefore “ignored.” In all forms of nationalism, ideological, cultural and ethnical identities derived out of an “us-them” opposition, the other is traditionally forced to silence and in typical manner stripped forcefully of its history. National identity, strives to define itself while defining and at times producing the other, but in it’s ego-centrism, it’s appearance of history, culture, language, religion etc. is made more pronounced while the other becomes more transparent. Moments of societal crisis tend to dig up this transparent form and give it back a warped sense of self, since its own unity depends again on the enmity of the other as defined by the center.

In “Beyond Orientalism”, Dallmayr⁴ mentions the various modes of relationships arising out of the meeting of different cultures. A specifically unequal meeting marks minorities within the nation-state with the majority. Some of the modes mentioned by Dallmayr such as conquest, oppression, assimilation, misrecognition, obedience or annihilation are stamped upon the nature of these interactions. At best, the other is kept/protected within the framework of a source of wealth and profit for “me”, as has at times been the case for the Jewish minorities in Turkey.

The surfacing of nationalism even in its anti-imperialist and anti-colonialist discourse has tended to assault the freedom of “others.” The post-colonialist practice tends to emphasize this kind of aggression as the newly born nation-state after gaining its independence and celebrating its nationalism fails to empathize with its subjects in complete lack of the memory of its own dependent history. This proves to be the case for Turkish Republic as well. The

concept of minority emerge. After 1789, the concept of national minority was to be added to that of religious minorities

³ Michel Foucault (1995) “Madness and Civilization”, Routhledge, London

⁴ Fred Dallmayr (1996) “Beyond Orientalism”, New York Press, New York

Kemalist nation-state project, which designed to place Turkey within contemporary Western civilization, does not generically exclude a nationalistic agenda that is potentially assimilative and discriminative. This question maintains its significance even today: Is Turkey the name of a state within which organization of people in various ethnicities and languages live, or a national signifier for ‘Turks’? The paradox is emphasized by the ambiguity of the ever-pronounced official statement “Blessed is one who calls him/herself a Turk.” Since the founding of the Republic, the prevailing mentality underlining the idea that “The Turks are the true benefactors of Anatolia”, has evaded the official history and national education of the country. Among the most dramatic products of this line of thought one cannot help bringing to mind the Armenian deportation in 1915, during which hundred thousands of Armenians reputedly died ‘on the road’; The Capital Tax Levy⁵ specifically executed for minorities during the WWII era, run amidst a wave of anti-Semitic national sentiment, the Events of 6-7 September, the Events in Maras in 1979, known as the Alevi- Sunni conflict, the colloquialised verbalization of ethnic accusations/humiliations towards Kurds or Armenians as well as many other incidences and instances of minority alienation. All of these points out to a reality beyond that limited to ethnic-discrimination periodically flamed by radical groups. One needs to go back to the elements of our national foundation to analyze more deeply its practices and principles at the possible expense of a presumed political innocence.

Rıdvan Akar⁶ mentions how the contradiction between the characteristics of Turkish national identity and the presence of a non-Muslim minority constitute the bases of applied policies. This process of blessing and praising the Turk is brandished by Sun-language theories, and everyday campaigns of “Citizen, speak Turkish!” In the words of Akar, when it comes to “work”, the 1932 law (2007) has effectively banned foreigners to work virtually in any field. For those with capital, a policy of “handing over commerce to the Muslim-Turk” has been put to effect. The Capital Tax of 1942-44 aims at stripping minority capital of its property ownership and at the same time nourishing the newly budding Turkish bourgeoisie. In its practical applications, as was the case with the exchange, these measures have been founded on religious and not ethnic difference. 70% of the 185 million Lira tax obtained in Istanbul has been paid by Armenian, Rum and Jewish citizens, although they constituted no more than 21% of the population in the city.

⁵ Varlık Vergisi

⁶ Rıdvan Akar, “Bir Bürokratın Kehaneti ya da ‘Bir Resmi Metin’den Planlı Türkleştirme Dönemi” *Birikim* vol.110, 1998, pp.68

According to Bali⁷, the greatest damage of Capital Tax Levy was the uprooting of trust at a time when the Turkification policies of minorities begun in 1923 had slowly paved the way for an easier settlement among the minorities and the Single Party regime was beginning to gradually earn their confidence. Not to mention the fact that the incident became a constant reminder that non-Muslims are and can be treated as “second-rate citizens” as far as the public and political powers were concerned. The 37th and 42nd Clauses of the Lausanne Treaty placed under international guarantee a social equilibrium for the minorities, which resembled their life under the Ottoman regime. Within this arrangement, minorities hoped for the continuation of preserving their own cultural identity, social order, and language in a fashion similar to their century fold existence in the area. But the new Republic was resolved to melt all ethnic elements under the principle of a “single language-single ideal- single culture” thus creating a national identity for the nation-state.

Above all, non-Muslim minorities have been used as a trump card in the state’s dirty play called ‘real politics’. Whenever those states wanted to suppress the power of the counter state and ‘persuade’ them in the negotiation tables, they used their own citizens. This is so valid in Turkish-Greek affairs in relation to the practices on both Rum minority in Turkey and Muslim minority in Western-Thrace, Greece. In both cases, the past, today and the future of the ‘other’ were plundered, sometimes by arbitrary exchange and sometimes by state-organized mass-attacks like 6-7 September’s. This study aimed to shed a small light on these kind of shameful and hurtful processes. Rather than the past, ways of history-teaching refreshes the externalizing binaries between communities and countries. Therefore, learning of the true history’s common victims of state policy will bring the later generations closer. That would be a reliable factor for them to not repeat the similar mistakes of the formers.

As to methods of research, qualitative research methods are basically applied in this study. Primary resources are used especially in the first part; applied to theories of nationalism. Since this is a research of historical subject, literature survey is the main applied method. Among evaluated data are articles, magazines, books and newspapers of relevant dates. Discourse analysis is utilized for writings of politicians, thinkers and journalists of the early period of the Republic, as well as nationalist, discriminative speeches

⁷ Rıfat Bali (1999) “Bir Türkleştirme Serüveni”, İletişim, İstanbul

“Nationalism is an infantile disease. It is the measles of mankind.”
A. Einstein

I)The concept of “Nation” and the character of Turkish Nationalism

In determination of the elements that constitute a nation, the preferences of political power play a crucial role. Like in many other societies, nationalization is realised mostly by the will and efforts of the political elite in Turkey. Before evaluating the structure of Turkish nationalism, the main perceptions and approaches of nationalism help us to understand that Turkish case of nationalism does not have an unique or original building process. Even the style of using tools of political power and the evolution of the ideology are so likely with others such as German Nationalism. The main separation point in theories of nation derives from definition and characterisation of the concept; whether it is a political term or a cultural-ethnic term.

Main Approaches to Nation

According to Eric Hobsbawm⁸, nation is human communities that in sufficient size of whom regard themselves as a member of a nation. This is the political definition of the term. But there are also psychological and cultural definitions that make the subject controversial. In psychological terms, a nation is a group of people distinguished by a shared loyalty or affection in the form of patriotism. People have the tendency to form groups in order to gain a sense of security, identity and belonging. Cultural definition states that nation is a group of people bound together by a common language, religion, history and traditions, although nations exhibit various levels of cultural heterogeneity.

On the other hand, for Benedict Anderson, nation is an imagined political community with the members that are regardless of each other, has never met and probably will be never met. Nations exist more as mental images than as genuine communities which require a level of face to face interaction to sustain the notion of a common identity⁹. If nations exist, they

⁸ Eric Hobsbawm (1996), “Aşırılikler Çağı: Kısa 20. Yüzyıl: 1914-1991”, Sarmal Yayınları, İstanbul

⁹ Benedict Anderson (2001) “Imagined Communities” in (ed.) Vincent Pecora, *Nations and Identities: Classic Readings*, Blackwell, Oxford, pp.309–318

exist as imagined artifices, constructed for us through education, mass media and a process of political socialisation.

Ultimately, nations can only be defined subjectively by their members as it is a psycho-political construct. As far as there is no 'right' definition for the term nation, we can consider on the various approaches of some thinkers. The idea that nations are political, not ethnic communities has been supported by a number of theorists of nationalism. Hobsbawm is one of them and he states that nations are 'invented traditions'. Rather than accepting modern nations have developed out of long-established ethnic communities, he argues that a belief in historical continuity and cultural purity is invariably a myth that is created by nationalism itself. Thus, nationalism creates nations, not the other way around. A widespread consciousness of nationhood did not develop until the late nineteenth century, but than reinforced by the invention of national anthems, flags and the extension of primary education.

Ernest Gellner emphasizes the link between nationalism and modernisation, in particular, the process of industrialisation¹⁰. He stresses that, while 'premodern' or 'agroliterate' societies were structured by a network of feudal bonds and loyalties, emerging industrial societies promoted social mobility, self-striving and competition, and so required a new source of cultural cohesion. This was provided by nationalism. However, Anthony Smith focuses on 'ethnie' and challenged the idea of a link between nationalism and modernisation by highlighting the continuity between modern nations and premodern ethnic communities. Ethnie is a named human population with a myth of common ancestry, shared memories and cultural elements, has a link with an historic territory or homeland and a measure of solidarity¹¹.

For Smith, names are crucial, not only for self- and other- identification, but also as expressive emblems of the collective 'personality'. Until a collective cultural identity receives a proper name, it lacks a recognizable sense of community. Second, the belief or myth of common ancestry (not some genetic heritage) is required. Ethnicity is not about blood or genes as such, but about beliefs in common origins. For the ethnic nationalists and their followers, the ethnie is indeed a 'super-family'- extended in space and time to distant relatives over many generations, including the yet unborn. The other important aspects for Smith are historical memories, shared culture including language, religion, dress, food, music, crafts and architecture, laws, customs and institutions. Also territory and solidarity- the sense of belonging to the community- are the other criterias for ethnicity.

¹⁰ Ernest Gellner (2001) "Nations and Nationalism", Blackwell, Oxford

¹¹ Anthony Smith (1999) "National Identity", Penguin Books, London

For Guibernau¹², language is the most important factor in the constitution of national consciousness. Press machines spreading by the late fifteenth century and the emergence of national monarchies are contributed to the formation of a united national language. Now on, the dominant classes, intellectuals, clergy and people were speaking the same language. Thus for Guibernau, language became the most important criteria for remaining within a nation. Above everything, the meaning of staying out of a nation was ‘to not understand’ and ‘not to be understood’. The basic problem of ‘being foreign’ is the inadequacy of making communication and mother tongue is the symbol of the belonging to a community. Elie Kedourie¹³ also takes language as the most visible differentiating sign of national differences. Kedourie expresses that language is also creation for the nation’s recognition and continuation of existence. A nation which speaks an original language has the right to establish a state.

If a nation is primarily a political entity, it has an inclusive structure, in which membership is not restricted to those who fulfil particular language, religious, ethnic or suchlike criteria. But for unlike the territorial and civic versions of nationalism, ethnic nationalism conceives of the nation as a genealogical and vernacular cultural community. Whereas civic and territorial conceptions of the nation regard it as a community of common laws and territorial citizenship. Ethnic nationalism underlines the ‘otherness’ of the other and builds its own identity by this confrontation or conflict.

The idea of Ethnicity-based nation can be traced back to late eighteenth-century Germany and the writings of figures such as Herder and Fichte. For Herder, the innate character of each national group was ultimately determined by its natural environment, climate and physical geography, which shaped the lifestyle, working habits, attitudes and creative tendencies of a people. But above all, he emphasised the importance of language, which he regarded as the embodiment of a people’s distinctive traditions and historical memories. So each nation possesses a “*Volksgeist*”¹⁴ which reveals itself in songs, myths and legends, and provides a nation with its source of creativity. Therefore, Herder’s nationalism contains a form of culturalism emphasizing an awareness and appreciation of national traditions and collective memories instead of a political quest for statehood.

Herder’s approach had a profound impact on the awakening of national consciousness in nineteenth-century Germany, reflected in the rediscovery of ancient myths and legends. In

¹² Montserrat Guibernau (1996) “Nationalisms: The Nation-State and Nationalism in the Twentieth Century, Polity Press, Cambridge

¹³ Elie Kedourie (1960) “Nationalism”, Hutchinson Ltd., London

¹⁴ *Volksgeist* is the spirit of the people; the organic identity of a people reflected in their culture and particularly their language

this sense, the nation-building process of Turkey and the nation idea at the mind of the political elite of the time had a very similar character with Herder's and German¹⁵ nationalism. Like Turkey, Germany gives an independent character to state. There is no understanding of a state that serves for people but a state that demands unquestionable obedience as we see in Fichte, Hegel and Luther's writings. Cultural unity is more important than the political unity. German nationalism took "volk" as base, refused universalism and was close to particularism.

Tanıl Bora states that ideology of nationalism has formed the most totalitarian project of determinist, absolutist, destructive practices against the liberation which it's own self promised¹⁶. Recording democracy with 'national sovereignty' and cautions for maintaining state existence was the greatest obstacle for further democratization. Nationalism, the most decomposing and purifying ideology of modernism, make someone feel like home as it gives people a home while it takes the home of neighbors and does not behave hospitable.

The Character of Turkish (official) Nationalism

According to the nationalism typology of Anthony Smith, there are two kinds; first, the territory or citizenship-based Western-European nationalism and second the ethnic-origin based or culture-history- language based Eastern-European type of nationalism¹⁷. In latter one, national identity stays at the center and has tendency to melt the citizen/ individual within the national collective subject. It has potential to take all kinds of minorities, aggressively under pressure and it is open to authoritarian-fascist expansions.

A similar model of Ernest Renan mentions the 'French-style' and the 'German-style' of nationalism. The French-style defines nation at the level of the common will of people and takes its legitimacy from that will. But Renan argues that French-style of nationalism does not have a democratic structure as it seems. In spite of being a unity of the people who gives a daily quite plebiscite, nation is the hegemonic form that controls the obligatory result of that quite plebiscite and changes it to an automatic mode.

¹⁵ In Germany, the nation is builded within long time and with great performances such as providing a mutual culture and utilizing myths. This nation-building process required an authoritative structure; The tradition comes with Bismarck, Weimar Republic and in Third Reich, continues in pro-war Germany. State has no deal to gain legitimacy toward the citizens but citizens have to obey.

¹⁶ Tanıl Bora (1995) "Milliyetçiliğin Kara Baharı", Birikim Yayınları, İstanbul, pp.15

¹⁷ Smith:1995

Turkish nationalism contains all of these types. Kemalist nationalism can be interpreted in a way as both race-based, irredentist and as peaceful, focusing on citizenship. Taha Parla stresses the tension between the Kemalist nationalism's ethnic-cultural plurality with defensive legal face and chauvinist- aggressive face that is based on superior national character. Carl Schmitt, determines that all of the basic concepts of modern state doctrines are the 'secularised theological' concepts. Since, Turkish nation state has the divine discourse of 'national interest' and self-sacrification of the individual for the national purpose, the statement of Schmitt becomes more meaningful to us. In Ziya Gökalp's synthesis based on cultural identity¹⁸, there is a sensitive balance between territorial-based nationalism that is inherited from the Ottoman Empire and the approach that points the eternal existency and uniqueness of nation. Ayhan Aktar argues that Gökalp's idea of individual's ties to the national community being along cultural and therefore civic lines was left its place to an ethnic definition tailored by the republican elite¹⁹.

The state-centered character of official nationalism is first of all a result of the nation-building process. The over-consumption of nation- state symbols in public life such as the Turkish National Anthem, picture of Atatürk, flag, crescent and star, is partly the product of the tight control of state on civil society. Army plays the crucial role in re-producing official nationalism. The ideology of being apprehensive against external threats and automatic perception of enemies are internalized. Furthermore, Turkish Army Forces, by identifying itself with Mustafa Kemal's personality of 'state-founder soldier', regards itself as the real owner and representative of nationalism. Çağlar Keyder²⁰ indicates that compared with the late Ottoman state, the republican state was much less accountable, therefore more autocratic and arbitrary. Society was in a much weaker position in terms of the legal framework protecting it from the state. For Suavi Aydın²¹ nationalism has three basic targets; First, to create a national economy, second, nationalizing the executive and political organization and taking the local differences under control of this organization and third, creation of a national culture and a new form of belonging that is called loyalty. The dominant political apparatus, media and the academy in Turkey, have inclination to accept nationalistic patterns in

¹⁸ For Gökalp, nation is not a racial, ethnic, geographical, political, or voluntary group or association but it is a group composed of men and women who have gone through the same education, who have received the same acquisitions in language, religion, morality and aesthetics. Ziya Gökalp (1968) "Türkçülüğün Esasları", Varlık, İstanbul

¹⁹ Ayhan Aktar (2000), "Varlık Vergisi ve Türkleştirme Politikaları", İletişim, İstanbul

²⁰ Çağlar Keyder, "Consequences of the Exchange", in (ed.) Renee Hirschon, *Crossing The Aegean*, Berghahn Books, Oxford

²¹ Suavi Aydın (1998) "Kimlik Sorunu, Ulusallık ve Türk Kimliği", Öteki Yayınevi, Ankara

evaluating the social conflicts and events. Through this nationalist vision, official-history never takes the subjective experiences, biographies of the other as data.

Büşra Ersanlı Behar, in her work “Power and History”, qualifies history-writing and teaching as the most vital and permanent element of a society’s mind-map²². Like in many other countries, in Turkey, history-writing²³ is used for political purposes, especially to create a national consciousness. This is the cultural front of the Kemalist Revolution. Ersanlı defends that, the biggest harm of the *Sun- Language Theory* (Güneş-Dil Teorisi) beyond creating an ethnic superiority, was to legitimize an understanding of an history that was restricted by political power. By this way, Pan-Turkism also survived in the emphasis which the so-called Turkish History Thesis placed on the origin of the Turks in Central Asia and their alleged role in establishing civilization through out the world. With the new republic, historians were regarded as the founders of a nation-state and the ‘political mission’ came before the ‘scientific study’. For example, Ziya Gökalp (1876–1924), was a sociologist, linguist and a social historian and he used positive science for modern nationalist aims. For him, Turkism was to ‘bring the subconscious to the conscious’. So, before binding the Ottoman and Western values to each other, the Turkish ethnic-cultural identity- which was claimed as existing before as a cultural entity- should be refreshed. Later, this approach took its permanent place in the party programme of Republican People’s Party (RPP). Political elites, stipulated an unshakeable homogeneity in the thoughts of Turkish intellectuals for a strong nationalism. The most determinant step was to eliminate all of the elite opposition groups which continued for twenty years (1919–1937) and did not remained at the level of thoughts but occurred at radically harsh. It owed its ‘legitimacy’ to the military triumph. So this kind of nationalism was an extreme example where the masses remained silent partners, while the modernising elite did not attempt to accommodate popular sentiment within the nationalist discourse. Rather than being an ideology Kemalism was a very rigid politics which was taken as the ‘only true’ idea in all cultural, economic, political fronts. Policy against the minorities took its share from that authoritarian governance practice.

²² Büşra Ersanlı Behar (1993) “İktidar ve Tarih, Afa Yayınları, İstanbul

²³ In the classbook of 1936, called “History for the second education” it is argued that in examination of social history, to search the racial and linguistic features of human communities to distinct them, is essential. Race is defined as the similar persons having same blood and similar physical structures. Book gave place to Gobineau’s classification of colors and supported it by the headbone classification of Eugene Pittard. For the classification of language, Turkish was defended as the primary and crucial language among the all other world languages.

“The Turkish race that created the greatest events of history, is the most self-protected race.” It is claimed that although it mixed with the neighbor races around, it did not lose original character and remained as before.

A) The Position of Minorities During the Ottoman Empire

In the Ottoman Empire, the essential classification- political, social, even economic- was based on Muslim, Djimmi (Zimmi) and Harbi division. This tripartite distinction between the believer, the subjugated unbeliever and the hostile unbeliever was far more important than such divisions as Turks, Greeks, Slavs, Persians or Arabs. Bernard Lewis²⁴ argued that the loyalty to a place existed, but it was to a village or quarter, at most to a province, not a country. Loyalty to one's kin was ancient and potent but it was to the family or tribe, not to the nation. The ultimate loyalty, the measure by which a human distinguished between brother and stranger, was religion. As in most Islamic fiscal laws, there were discriminatory rates of assessment. The Ottoman Codes recognized these rates as the lowest for Muslims, the highest for Harbis (Non- Muslims in the lands of war) and a medium rate for Djimmis. The believer, the hostile infidel, the subject infidel- were the three recognized categories and nationality, even political allegiance, for Lewis, had no bearing on them.

The Millet System

The institutional structure and perception of the society in Ottoman Empire was based on '*Millet System*²⁵' that classifies the communities according to their religion or religious sect. The millet system was in effect, an extension of Ottoman general administrative practices. In an age that lacked modern technologies of administration, communication and control, the Ottomans like other contemporary states, had little choice but to deal with the masses of their population corporatively.²⁶ Other than the certain areas of great importance to state such as security and taxation, they generally adopted a policy of laissez-faire in the internal affairs of communities. In Ottoman Empire, the millet was not a homogeneous entity, there were four vertical cross sections²⁷; Jews, Armenians, Orthodox Christians, and Muslims. The millet system has a long history in the Middle East, and is closely linked to Islamic rules on the treatment of non-Muslim minorities. The Ottoman term specifically refers to the separate legal courts pertaining to personal law under which minorities were allowed to rule

²⁴ Bernard Lewis, (1998) "The Emergence of Modern Turkey", Oxford Universty Press

²⁵ The word millet, from the Arabic *milla*, means religion and the name used in the Koran. It was later extended to mean religious community, especially the community of Islam

²⁶ Avner Levi (1994) "The Jews of the Ottoman Empire", N.J.Darwin Press, Princeton, p.17

²⁷ Beside the main millets of the Greek Orthodox, Jewish and Armenians, a wide array of other groups such as Catholics, Karaites and Samaritans were also represented, whereas others, which were seen as deviant forms of Islam,

themselves. Just how extensive was the autonomy enjoyed by the minority Christian and Jewish communities in the early days of the empire remains a matter of dispute, but there is no doubt that as time passed they came to enjoy the strong sense of corporate identity traditionally associated with the Millet System.

Each millet was under the supervision of an '*ethnarch*' ('milletbaşı'), most often a religious hierarch such as the Greek Orthodox Patriarch of Constantinople (Istanbul), who reported directly to the Ottoman Sultan. Ortodox Patriarchate ruling over the Millet-i Rum, in fact incorporated all the Ortodox Christian subjects of the sultan, including Serbs, Romanians, Bulgarians, Vlachs, Albanians and Arabs. The members of millet carried out their relationship with state by the agency of ethnarch. Millet system was ordered by the principles of the Islamic public law- called '*Sharia*'. Thus, Non-Muslim citizens had the right to live inside the borders of the Islamic State as '*dhimmi*'. This right included protection of life, property and honour but also meant to be taken under state services.

For community, to gain the dhimmi status, a treaty between the community and the Islamic State was compulsory. After accepting the Islamic sovereignty and paying the taxes of '*Harac*' and '*Jizya*' (*Cizye*), communities could become dhimmi. In return of their loyalty to the Empire, they could set their own laws, collected and distributed their own taxes. In this way, the protection of Islamic khalife was maintained and the rights and obligations were guaranteed. When a member of one millet committed a crime against a member of another, the law of the injured party applied, but the ruling Islamic majority being superior, any dispute involving a Muslim fell under their sharia-based law. In court, testimony of a Muslim would always be accepted over that of a non-Muslim. Marriages between Muslims and non-Muslims were illegal. Unsurprisingly, Muslims were privileged and non-Muslim Turks were also treated as '*minority*'.

Dhimmis were relatively free and autonomous in ordering their religious and social life. Non-Muslims had the freedom of worship and ceremony, immunity of worship places and had autonomy in education, communication, social security, health and charity. Each millet kept its own courts, schools, and welfare system. Members of the millet even built roads, water fountains, and communal buildings for their own neighborhoods. Regulations of marriage, inheritance and bequest were in the hand of their own institutions. Although the Ottoman State did not directly and harshly pursue a policy of forced individual conversion²⁸, it did decree that, for reasons of outward distinction, the people of the different *millets* wear

such as Shi'as, Alavis, and Yezidis, had no official status and were generally considered to be part of the Muslim millet.

specific colors of, for instance, turbans and shoes. They could not dress like a Muslim, could not ride a horse, walk with clog in Turkish bath and could not have a higher house than a Muslim's²⁹. Furthermore, non-Muslim men who came to the military age must pay the tax of "Cizye".

According to the principles of modern democracies, toleration means the absence of discrimination. In that sense, for Bernard Lewis, the old Ottoman Empire was not tolerant³⁰, as non-Muslims were not civic and social equals of the followers of the dominant faith, they were subject to a number of legal disabilities. But since complete toleration is new and insecure even in the most 'enlightened' modern democracies, it would hardly be reasonable to look for it in the Ottoman Empire. Lewis defends that if we define toleration as the absence, not of discrimination, but of persecution, then the Ottoman record until the late nineteenth century is excellent.

From the time of Murad I through the 17th century, the Ottoman State also put into effect the '*Devşirme* System', a policy of filling the ranks of the Ottoman army and administrative system by means of forcefully collecting young Christian boys from their families and taking them to the capital for education and an eventual career either in the *Janissary* military corps or, for the most gifted, the Ottoman administrative system. Most of the children thus collected were from the empire's Balkan territories, where the *devşirme* system was referred to as the "blood tax". The children themselves were not forcefully converted to Islam although they ended up becoming Muslim, due to the circle in which they were raised.

There were differences in the positioning of millets. Ortodoxs were the largest and most influential community till the Mora Rebellions (1821). The privileged position of Rums³¹ started with the period of Fatih Sultan Mehmet. The head of the Orthodox Millet was the ecumenical patriarch of Constantinople. The fact that the Orthodox Church was ruled by a single hand was the main reason for their advantage. Greek was the semi-official language, furthermore there had been firmans in Greek language. Rums in Phanar (Fener) were largely employed by the state bureaucracy. The first important problem occurred in 1657, when the Patriarch III. Parthenios was executed by the reason of 'motivating Constantin Sherban, the Wallachian Voyvoda, to rebellion'. Although Patriarch V. Grigorios excommunicated the

²⁸ The Sabetai Sevi event was an exception

²⁹ Bilal Eryılmaz, (1992) "Nation System in Ottoman Empire", Ağaç Yayınları, İstanbul

³⁰ Bernard Lewis, "The Emergence of Modern Turkey", Oxford University Press, 1998

³¹ I used both Rum and Greek, although the Rums see Greece as their kin-state, they believe that they can trace their lineage directly back to Romano-Byzantine Constantinople (Alexis Alexandris, "The Greek Minority of Istanbul and Greek-Turkish Relations", 1983)

members of Ethnik-i Eteryâ and told not to war against the state, he was also executed for having a connection with the rebellion. That ‘connection’ could not be proved, moreover the Patriarch behaving conservative, did not interested with the movements of independence so he was declared as ‘traitor’³². He was hanged with his formal clothes on, in the middle door of the Patriarchate. Later the independence movement of Greek’s would effect the Fener Greek Patriarchate as they had the belief in the collapse of the Ottoman Empire and gave great importance to Istanbul. When Smyrna (İzmir) invaded by Greece, patriarchs blessed the forces. That attitude would later caused a general and widespread thought of Rums as ‘traitor’ within society.

The position of Armenians who were known as the loyal community (*Millet-i Sadıka*) were also important in the Empire, they gained crucial seats after a degradation in the status of Rums occurred. But than a negative change began with the Russian conquest of the Caucasus in the first quarter of the nineteenth century, and the creation of a Russian Armenia on the Eastern border of Ottoman Empire, where the Armenian Church was established and where Armenian governors and generals ruled provinces and commanded armies.

According to Yusuf Besalel³³, in general, hostility against dhimmis was intensified on the Christians, Jews were less subjected to the bad-look of Turkish-Muslim people. Because as İlber Ortaylı points, religiously Muslims were not anti-semitic. Jewish Community was easy to rule, did not cause trouble except the Sabetai Sevi and the converts. The widespread practices that had occurred in Jewish history like massacres, plunders, cultural domination and arbitrary executions had not too much take place in Ottoman Empire.³⁴ But at the end of 19th century, the zionist movement disturbed the Empire as the “Promised Lands” in Tewrat called for migration and those lands were inside the borders of the Ottoman Empire. In return of an establishment of the Jewish State within Empire, capital, technological and economic development was promised. There were two choices for the Jewish people, whether they would integrated to the country and society they were included, or they would participate to the efforts of establishing a state in Palestine and if necessary they would migrate there. Majority of Jews did not prefer the second choice. II. Abdulhamid rejected the offer of zionists³⁵ and took serious precautions to prevent Jews to settle in Palestine. For example, red

³² M.Çağatay Okutan, (2004)“Tek Parti Döneminde Azınlık Politikaları”, Bilgi Üni. Yayınları, pp.56

³³ Okutan: 2004 pp.57

³⁴ There had been some arbitrary executions of some Jewish persons during IV Murat’s Period.

³⁵ Theodo Herzl, a leading Zionist activist, approached Abdul Hamid on several occasions, offering to regulate the whole finances of Empire and pay off the Ottoman national debt in return for a grant of land in Palestine

passports were given to the Jews that arrived Palestine and these Jews were no more treated as Ottoman citizen (*Tebaa*).

During the power of İttihad and Terakki, this application ended and the Jews gained permission to buy land. Moreover, Zionists opened an office in Istanbul, newspapers advocating the creation of a Jewish Colony appeared there about same time. Tarık Zafer Tunaya argued that the reason for this detente was the belief in Jewish satisfaction of the need of foreign capital and technology³⁶. Especially after the ‘Bab-ı Ali Coup’, the Empire entered a serious financial crises. For many people, Jews could be the solution at that time. Thus a Jewish- Muslim solidarity was supported by the Union and Progress Party (İttihad ve Terakki)

In the 19th century the problem caused by Ottoman Empire was called as “East Question” in the public opinioun of Western states. All the conservatives, liberals, and socialists used the same term. But for conservatives, it was the problem of ‘sharing’ the Ottoman Empire, whereas for liberals and socialists it was the problem of the salvation of the suppressed nations. In 17 and 18th Centuries, Armenians got important positions in Eastern trade as they were supported by Persians. At the same period Russians supported Rums in trade. European bourgeoisie needed Rums for a developed maritime trade network. Thus Rums were started to be under the protection of Western States. This protection brought the problem of interfering in domestic matters of the Ottomans. Consequently, Armenians and Rums were being used for the political and economic interests of the Great Powers. On the other hand, having such relationship with Europe introduced non-muslims with the idea of nationalism.

The Tanzimat Period

The task of reforming (Westernising) the Ottoman system of government was undertaken mainly by Sultan Abdulmedjid (1839–61) and a series of reforming grand viziers, Reshid, Ali, Fuad and Midhat. In a series of reforms known collectively as the ‘*Tanzimat*’ a new system of central government was introduced, based on the Western model; and a reformed system of provincial administration. New schools, new system of law, commercial, penal and civil were set up based on the Western model. Moreover, in 1839 and 1856 imperial rescripts were issued, promising respect for life, honour and property of the subject, reforming the tax system, regular and orderly recruitment of the armed forces, fair public trial of persons accused, and equality before law, irrespective of race or religion.

By the 1839 Firman (*Gülhane Hatt-ı Hümayun*), it was determined that the immunity of life, property, honour, house would be provided. The equality of all subjects from all religions was taken as a basic principle. For the first time, the principle of that everyone would benefit from same rights and guarantees (particularly in personal rights, punishment and tax law) entered to the area of positive law. But this principle took negative reaction. İlber Ortaylı emphasizes that besides the ‘conservative Muslims’, also Greek-Ortodox Church did not have the inclination to accept the equality of all subjects³⁷. The reason was the possibility of the development of other religious sects and Jews. As a matter of fact, Phanar Patriarchate had spiritual, financial and legal dominance on people living in the European land of empire. But with this firman, dominance came to the end. As nationality became a more significant factor than religion in determining identity, the Ortodox community split³⁸, largely along ethnic lines. After a short time, the Bulgarian Spiritual Center (*Bulgar Daire-i Ruhaniye*) was founded, than the efforts increased to establish the National Bulgarian Church. The main purpose of the Firman was the unity of all subjects living in the borders of the Empire. Devotion to the dynasty and the ideology of unity in a form of Ottoman patriotism- proto-nationalism- were supplied to the bounded millets. But the project could not be succesful.

In 1846, Sultan Abdülmedjit (1839–61) explained that "It was wrong to make discrimination although we live together in the same country" and for the first time in an Islamic State an emphasis was made about the requirement of separating religious matters and political rights. The will of sultan took its place in the 1856 ‘the Islahat Firman’ and two of third of the firman was about the non-Muslims. For Bülent Tanör, this situation was about the external pressure. Western States realised that the promises given with the 1839 Firman had not been kept, so before the Paris Convention (1856), they demanded new regulations for non-Muslims as the price of defending Ottomans against Russian Empire and the acceptance of Ottomans to the family of European States. But according to Ortaylı, giving of some autonomy and rights to the millets were the prolongation of the political tradition of 19th century. In conclusion, as Çağlar Keyder³⁹ states, while state modernisation was in part a

³⁶ Okutan: 2004: pp.36

³⁷ İlber Ortaylı (1986) “Osmanlı İmparatorluğunda Millet”, *Tanzimattan Cumhuriyete Türkiye Ansiklopedisi*, vol:IV, İletişim Yayınları, İstanbul

³⁸ In the 1930s the Patriarchate was forced to accept the de facto autonomy of the Serbian church, and a shortly thereafter the effective independence of a Romanian Church, formally recognised in 1885. In 1870 a Bulgarian Exarchate and an autocephalus church in Albania were created. As for the Armenian Patriarchate and the Chief Rabbinate, they never enjoyed the power enjoyed by their Greek counterpart, but they remained nonetheless significant as symbols of the autonomy enjoyed by their communities, an autonomy extended in 1830 to the Armenian Catholics.

³⁹ Okutan: 2004: pp.64

response by the political elite to international pressures, it was also carried out in an attempt to centralise and hence strengthen the empire.

The Islahat Firman confirmed the rights given by the 1839 Firman. Besides, new rules about the internal regulations of religious communities were set up. Now on, the secular power of the patriarch would be shared with the community members and secular assemblies would be founded. Thus the authority that was originated from the absolute religious and secular hegemony of the Patriarch was restricted. Children of dhimmis did not have to go to the community schools, now on, they could go to all schools including the military schools. The purpose of social and political equality was underlined by the principles that provided the non-Muslims to be employed in state service and represented in local assemblies. It was expressed that as the natural result of gaining equal rights, non-Muslims would also be equal in obligations and would equally serve for military (first in 1909). Thus dhimmis were transferred to the citizen status. However, this status did not make them happy but made them restless as now, the religious elite had to share its power and the community members had to be soldiers.

The Islahat Firman with its many regulations, contributed to the alienation of communities from the center. Thus the idea of a single Ottoman nation could not be transferred to the practice as some of the non-Muslim and non-Turk communities went to their own and separate way. Moreover, for Ziya Gökalp, the Firman motivated the national feelings of the communities. On the other hand for A.L. Macfie⁴⁰, Ottoman Muslims for the most part refused to acknowledge the principle of equality on which the reforms were based, preferring instead to stick to the old order, based on the principle of Muslim supremacy enshrined in the *Sheriat*.

In 1862 the Greek Regulation (*Nizamname*), in 1863 the Armenian Regulation and in 1865 the Jewish Regulation which were attributed as a 'constitution' by the Western States and those communities were legislated. These regulations were all prepared in the millet's own commissions and approved by the Sultan. Basic principle was realising the governance of communities by its own members and decreasing the efficiency of religious elites. So these non-Muslim individuals were participating to the governance and this fed the sense of belonging to a distinct nation.

The Ottoman rule was in a paradox, in one hand they satisfied the national feelings of these communities by giving them privileges, on the other hand, Ottomans expected loyalty

⁴⁰ A.L. Macfie, (1998) "The End of the Ottoman Empire, 1908-1923", Longman, New York

in return of the equality principle⁴¹. With the Province Regulation in 1864, non-Muslims were permitted to have seat (by election) in the Civil Administration Assemblies (Mülki İdare Meclisi). With the Firman of Justice (1875) all subjects become equal in every matter and facilitate opening new schools of non- Muslims.

Mithat Pasha (vizier), who was constant to shift power from the Palace to the Sublime Porte⁴², the central office of the Ottoman government also wanted to prevent further Great Power intervention in the Domestic affairs of the empire. Based on Belgian, French and Prussian Constitutions, he proclaimed a constitution. The new constitution was known as the “Mithat Pasha Constitution” and promulgated on December 23, 1876. Now on the effective power would be placed in the hands of a council of ministers, appointed by the sultan, and legislative power in the hands of a chamber of deputies that elected indirectly by the people, and a senate, appointed by the sultan. Nevertheless, the sovereignty would in principle remain with the sultan. To gain popular support for the new order, ideology of Ottomanism⁴³ was promoted expecting an identification with a new entity of the Ottoman nation instead of millets of Greek, Armenian or Muslim.

The Despotic Rule of Abdulhamid

In 1878, II. Abdulhamid, proclaimed sultan in the midst of the Eastern Crisis, taking advantage of the mood of national humiliation and despair that defeat in the war against Russia had evoked. So this enabled him, not only to suspend the constitution and send the chamber of deputies packing, but also to reassert the traditional authority of the sultan, recently undermined by the Tanzimat reforms. The regime created despotism and reaction, was to last for more than 30 years. The policies adopted by Abdulhamid in the remaining years of his reign were based on the absolute sovereignty of the sultan and the supremacy of the Muslim Millet.

First, assisted by the paraphernalia of a police state, he endeavoured to prevent the spread of western, liberal, secular and nationalist values, particularly those associated with constitutional and political reform. Second, he tried to reassert the essentially Islamic character of the empire. Emphasis was given to a revitalisation of the caliphate and pan-

⁴¹At that time there was still hope for the Ottoman Unity but with the Balkan Wars everything has changed

⁴²The Sublime Porte was consisted of the office of the grand vizier, the ministry of foreign affairs and the council of state.

⁴³The state did not seek to homogenise the population in the name of a single ethnic, confessional or linguistic affiliation. The subjects were free to construct and define their identities within the bounds of their religious communities.

Islamic policies were promoted, aimed to stimulate opposition to the advance of the great imperial powers (Britain, France, Russia) and secure the liberation of the enslaved Muslim peoples of the world. But he could not for ever stop the tide of liberal, secular and nationalist ideas, already in full flood in the Balkans.

By the way, in Eastern Anatolia, Armenian nationalists organised by Henschak, set up by Armenian students in Geneva in 1887, and by Dashnaksutiun – the Armenian Revolutionary Federation- ordered campaigns calling for independence or autonomy. As a result between 1894–96, by the Hamiddiyye- Kurdish cavalry set up by Abdulhamid- and local raiders, a massacre of Armenians occurred in the eastern provinces and also in Istanbul.

B) The New Social Condition of Minorities in the Process of Transition to Nation-State

With the clear decline of Ottoman power and the rise of European influence in the nineteenth century, there was a catastrophic change for the worse in the position of the Ottoman non-Muslims. The material relationship between Muslim and Christian had changed beyond recognition. Even the theoretical basis of association was gone. The old, mutually accepted relationship between Muslims and Djimmis, giving a definite and agreed status and rights on the latter, had been undermined and destroyed by new ideas and ambitions. Liberal principles required the Turks to give the subject peoples full equality of rights in the state; national principles entitled these peoples to rebel against it, and establish independent states of their own; Christian and imperial principles enabled the powers of Europe to intervene on their side, supporting their claims both to citizenship and to secession. Under these circumstances, suspicion, fear, hatred transformed the Turkish attitude against the subject people. Turkish weakness and uncertainty, towards foreign invasion and internal rebellion, often led to dreadful oppression and brutality.

The disorder created in Macedonia and the Eastern Provinces by the failures of the Hamidian regime and the spread of nationalism caused a series of opposition movements, aimed at a restoration of the constitution. In 1896, the Society of Ottoman Union and Progress attempted a coup but failed. Then the Ottoman opposition activity that was effectively suppressed at home, shifted to Europe, where *Young Turks (Jön Türkler)* had already been busy with promoting ideas of reform. In 1902, the Young Turk émigrés organized a Congress of Ottoman Liberals in Paris but the conference split into two groups. One was calling for the promotion of an Ottoman national identity and increased centralization, and the other calling for decentralization. Finally in 1906, a group of civil servants and army officers, led by Talat, founded a society in Salonica, known initially as the Ottoman Freedom Society and later as the CUP, committed to the restoration of the Ottoman Constitution and the reform of government⁴⁴. In the spring of 1908⁴⁵, plans were made for a revolution and the restoration of the constitution and the capability of CUP, and scale of its organization come to a point that

⁴⁴ Bernard Lewis (1968) "The Emergence of Modern Turkey", 2nd ed, Oxford University Press, London, pp.211

⁴⁵ The Young Turk Revolution of 1908 was the work of branches of the CUP, locally established in Salonica and Monastir

it's members could say to the Sultan 'Dynasty will be in danger' if he does not bring the constitution back. June 12, the Third Army in Macedonia began to march to Place. On 24 July the constitution was in order again. In summary, The 1908 Young Turk Revolution was a watershed event in the history of the late Ottoman Empire. The constitution of 1876 and the Ottoman Parliament, suspended by Abdulhamid II in 1878, were restored and Abdülhamid's regime of over three decades was overturned. The following *31 March Event*⁴⁶ put an end to Abdulhamid's regime. CUP responded immediately by organising a Action Army (*Hareket Ordusu*) The success of revolution to replace the monarch institutions and policies with the constitutional institutions and electoral policies is controversial. Because, paradoxically, the suppression of the counter-revolution of 13 April 1909 did not lead to an immediate CUP seizure of power, but to a prolonged period of military rule.

The Ottoman defeat in Balkan Wars⁴⁷ and the loss of extensive territories in Europe, inhabited by a majority Christian population, which those defeats entailed, caused a degression in the support given by Ottoman statesmen and intellectuals to the ideology of Ottomanism, previously seen as the essential ideological foundation of a multi-national state. Following the failure of the Ottoman government to unite the various peoples of the Ottoman Empire- evidenced by the outbreaks of rebellion in Macedonia, the Armenian provinces in Albania and the Yemen, a small group of Turks, including influential numbers of the Community of Union and Progress- CUP(*İttihad and Terakki Cemiyeti*), had come to believe that only by promoting Turkism, pan-Turkism and Turkish nationalism could the empire be saved⁴⁸.

⁴⁶ There are several arguments about who backed the event. One of them suggested, the product of a conspiracy organised by Abdul Hamid and Muhammedan Union and other Islamic elements. Another theory stated that it was a product of a discontented soldiery.

⁴⁷ The **Balkan Wars** were two wars in South-eastern Europe in 1912–1913 in the course of which the Balkan League (Bulgaria, Montenegro, Greece and Serbia) first conquered the Ottoman-held Macedonia and most of Thrace and then collapsed. The Balkan powers initiated the First Balkan War by marshaling over 1 million troops and then declaring war on the Turks in October 1912. Within a matter of weeks, the Greek army took Thessaloniki and besieged Ioannina to the west. The armies of all three allies fought mainly to gain a favorable position in a postwar settlement. In the May 1913 Treaty of London, the Ottoman Empire ceded all its European possessions to the Balkan allies, with the exception of Thrace and Albania, the latter of which became independent. Because the Treaty of London made no division of territory among the allies, and because Greece and Serbia had divided Macedonian territory between themselves in a bilateral agreement, Bulgaria attacked both, initiating the Second Balkan War. Greece and Serbia won victories that ensured major territorial gains at the Treaty of Bucharest in August 1913

⁴⁸ A.L. Macfie, (1998) "The End Of The Ottoman Empire", Longman, Newyork, 1998

Community of Union and Progress

CUP was the secret society which organised the Young Turk Revolution of 1908, and later as a political party governed the empire until the end of the First World War. As empire-savers, the Young Turks always viewed the problems confronting the Ottoman Empire from the standpoint of the state, placing little if any emphasis on the people's will. Thus the Young Turks inclination toward authoritarian theories was by no means a coincidence. All the theories that the Young Turks developed and took particular interest in, such as biological materialism, positivism, social Darwinism, and elitism, defended an enlightenment from above and opposed the idea of a supposed equality among fellow-citizens.

A.L Mcfie argues that to some British commentators, CUP was constituted by merely a spurious combination of self-seeking “Jews, Socialists and Freemasons⁴⁹”, representatives of the ‘Jew Committee of Union and Progress’, responsible for the collapse of the Ottoman army in the Balkan Wars. On the other hand, to many traditional Muslims, they appeared as infidels and atheists, the victim of an over-exposure to the decadent values of a degenerate Europe. For Mustafa Kemal, they were merely self-seeking opportunists, ‘blaqueurs’ who whilst engaging in corruption, war-profiteering and abuse on a massive scale, had by taking the Ottoman Empire into the First World War on the side of the Central Powers, gambled irresponsibly with its future.⁵⁰ One of the most extreme denunciation of the CUP leadership belonged to a British diplomat and politician Sir Mark Sykes in ‘The Caliph’s Last Heritage’ (1913), referring to them as ‘dissipated, half-educated, emasculated babus’, ‘exponents of atheism, Jacobinism, materialism and license’ and ‘promoters of secret societies, lodges, assassinations, courts-martial, and strange, obscure policies’.

In regards to nationalism, the Young Turks underwent a gradual transformation. Beginning with the Tanzimat with non-Turkish members participating at the outset, the Young Turks were embraced Ottomanism⁵¹ as the official state ideology. Though, in Salonica on the eve of the restoration of constitution Enver had said: “Henceforth we are all brothers. There are no Bulgars, Greeks, Romainians, Jews, Muslims; under the blue sky we are all

⁴⁹ Members were generally proposed by existing members, participated in ceremonies involving secret houses, blindfolds and oaths sworn on copies of the Koran, revolvers and knives. Traitors would be hunted down and killed. All Ottoman subjects were entitled to join, in irrespective of race.

⁵⁰ E.Kedourie, “Young Turks, Freemasons and Jews”, *Middle Eastern Studies*, Vol.7, No.1, Jan. 1971, pp.89–104

⁵¹ Ottoman liberals led by Prince Sabahaddin, took the Ottoman Ideology as a tool for compromising- not uniting- with the non-Muslims. So he defended that the Millets as religious communities, should preserve their entities and privileges as before. But the Committee of Union and Progress managed to defeat Sabaheddin's group in the elections held in 1908

equal, we glory in being Ottomans. However Ottoman patriotism failed during First Constitutional Era, and coming years. Many non-Turkish Ottoman intellectuals rejected the idea because of its exclusive use of Turkish symbols. Turkish nationalists gradually gained the upper hand in politics, and following the Congress of 1902, a stronger focus on nationalism developed. It was at this time that Ahmet Rıza chose to replace the term "Ottoman" with "Turk". However, it was not until 1904 that nationalism came to be based on a scientific theory and the Young Turks began to base their nationalism on the pseudo-scientific race theories of Europe.

In the period that Committee of Union and Progress tended to Turkist policy and the subjects - except the Muslim Turks- broke off their ties with the state⁵², the non-Muslims were started to be regarded as minority rather than citizen. The size of the CUP's majority in parliament minorities became outsiders. The deported Muslims (Turks) from the Balkans were located in the western parts of Anatolia and they brought their own issues. Armenians were expecting more representation through the parliament, but the nature of democracy kept them in a minority position. That was an unexpected result for the Armenians after they had been in a very protected position since 1453. By 1910, non-Muslims did not take place in the definition of the Ottoman Nation anymore.

For CUP, now on Ottomanism would motivate the nationalism and economic development of non-Muslims in disadvantage of Turkish nation. It would also accelerate the collapse of the Ottoman Unity. Thus a strong central organisation was needed for the economy and education. In order to provide this centralisation and homogenisation, they pursued the classical method. The principle of 'citizenship' was created on the values of the dominant national group and combined with a cultural identity. Assimilation was taken as a main policy, so starting from 1908, the political associations and unities, that had a national name, were forbidden. Then all the foundations and clubs of minorities were started to be closed⁵³. Within the new "Great Turkish Family" of the Turkists, it was clear that there were no place for the non-Muslims. In this way, there was no remain of an ideological cement for togetherness of non-Muslims and Turkish Muslims.

⁵² In Macedonia and the Eastern Provinces, many *commitadjis*, *chetniks* and other guerrilla fighters, who were disappointed at the pace of Ottoman Reform, returned to the hills. Only among the Jews, particularly those located in Salonica and Izmir, whose very survival was threatened by the rising tide of Greek, Bulgarian and Serbian nationalism, did support for the ideology of Ottomanism

⁵³ Taner Akçam (1993) "Türk Ulusal Kimliği ve Ermeni Sorunu, İletişim Yayınları, 1993

The Armenian Deportation

One of the most tragic case in history occurred in the period revolving around WWI; *the Armenian Deportation*. The political and cultural impact of Russians, new national and liberal ideas coming from Europe, strongly affected the Ottoman Armenians, especially the rising middle class and the active Armenian nationalist movement. For Turks, the Armenian movement was the deadliest of all threats. From the conquered lands of the Serbs, Bulgars, Albanians and Greeks, they could reluctantly withdraw which meant to abandon the distant provinces. But the Armenians, stretching across Turkey-in-Asia from the Caucasian frontier to the Mediaterranean coast, was in the heart of the state. To abandon these lands would mean the dissolution of the state⁵⁴. Turkish and Armenian villages had for centuries lived in neighbourly association but now a struggle between two nations for the possession of a single homeland was the case.

The humiliation of Ottoman defeat at Sarikamis, together with the expectation of further Russian advances and fears regarding Armenian treachery, led in 1915 Deportation and massacre of Armenians. According to Macfie⁵⁵, more than half a million, and for Lewis⁵⁶ a million and half Armenians died as well as an unknown number of Turks. Numbers and the intension of government remains obscure and controversial. But even Cemal and Talat Pashas accepted that the application resulted with a cruel violance and massacre although for them, the deportation was a compulsory action.

In the early months of the First World War Dasnaksutiun and Henschak groups (based in Tiflis) organised Armenian volunteer units, with the expectation of Russian support for their conquest of the Eastern Provinces and liberate the Armenian inhabitants of the area. At the same time Armenians living in Zeytun, who had refused to be conscripted in to the Ottoman Army, organised a corps of volunteers designed to disrupt Ottoman lines of communication, while Armenians living abroad invoked Entente Powers to give arm and equipment for the force of 20,000 men to raise. The aim was to provide an uprising in Cilicia (Kilis) and securing control of Alexandretta (İskenderun) which was a strategic port on Syrian coast. In Van and in Zeytun, Armenians widespreedly uprised then the Porte passed a series of deportation laws authorising the removal of the Armenian population from startegic areas and

⁵⁴ Bernard Lewis (1968) "The Emergence of Modern Turkey", Oxford University Press, London

⁵⁵ Macfie: 1998

⁵⁶ Bernard Lewis: 1968

their resettlement in the Euphrates Valley and other areas to the south province of Diyarbakir. In the ensuing implementation of the deportation laws, carried out by Ottoman gendarmerie units, convicts released from prison for the purpose, Kurdish tribesmen, and according to some arguments, units belonging to the special organization, robbery, rape and murder occurred on an extensive scale. Starvation, famine were also at place. Ottoman government took few steps to protect the deportees, but the precise extent of Ottoman guilt remains in doubt.

Armenian historians and propagandists are convinced that the deportations, far from being an accidental consequence of the circumstances, were the result of a deep-laid plan, designed by the CUP leadership in Istanbul. They 'wanted to exploit the opportunity offered by the war to solve once and for all the problem of the Armenian minority- a potent source of conflict and Great Power intervention'. There have been an argument which shows Mustafa Kemal as an acceptor of the Armenian massacre led by CUP. According to this argument, he gave an interview to a Swiss journalist and artist Emile Hilderbrand in July 1926 and he explained his views against a group of Young Turks after they planned to assassinate Mustafa Kemal during his visit to Izmir which was cancelled when a woman denounced the assassination plan. In the interview that is published in 'Los Angeles Examiner', Kemal seems to blame the Young Turks for the massacre of "millions of our Christian subjects." Armenian diaspora shows this interview as the supporter of the genocide fact. According to the article, in the ninth paragraph, Kemal Atatürk admits the Armenian Genocide by saying: "*I am about to show these plotters that the Republic of Turkey cannot be overthrown by murderers or through their murderous designs... These left_overs from the former Young Turk Party, who should have been made to account for the lives of millions of our Christian subjects who were ruthlessly driven en masse, from their homes and massacred, have been restive under the republican rule.*" Murat Bardakçı and Türkkaya Ataöv defend that a person called Emile Hilderbrand had not exist, there was no record of her visit to Turkey neither as a journalist except her published interview with Mustafa Kemal.

In 15-17 March 2006 a conference called "New Dimensions in the Turkish-Armenian Relations" took place in İstanbul Universty (İÜ). Chief of the Atatürk Research Center Prof. Dr. Mehmet Saray, the participant of the conference, mentioned about an American journalist Clarence K. Streit (26 February 1921) who asked Mustafa Kemal "Are the arguments true?" Saray said that Mustafa Kemal answered his question in this way: "None of the arguments are true. No nation is respective as much as Turks to the language, culture and religion of other

nations. Rums and Armenians lived and will live their life comfortably as long as they dont collaborate with our enemies"

Turkish historians and propagandists argue that deportations of 1915, in the midst of the Galipoli campaign that threatened the survival of the empire, were the inevitable consequence of Armenian treachery and rebellion. As for the unfortunate consequences of the policy of deportation which was unintended and were only the outcome of sickness and exhaustion suffered by the deportees on their long marches, of the attacks launched by gangs of Kurds and other irresponsible elements, beyond government control.

For today, Turkey's official attitude of not accepting the Armenian thesis of 'genocide', found it's reflection on the relations between two neighbor states, Armenia and Turkey. For the Armenian diaspora especially in Europe and US, this situation had become a 'matter of existence' which they re-produce and feed their ethnic and political identity. In general, all the Armenian children raised with the historical conscious related to the 1915, whereas Turks are rarely aware of the event as a result of the education policy. But fanatics from both sides, have been effective in this matter for so long, only for last few years, a platform for dialogue and alternative approaches from both sides could become possible.

Unfortunately, for both parts this sensitive issue have been carried beyond legal, social, historical and phildsophical manners and surrounded by real- politik. Even USA Congress will approve the draft for accepting the Armenian Genocide, as the majority of the congress consist of the Democrats. More than fifteen countries (Argentina, Germany, Holland, Sweden, Switzerland, Italy, Canada, Lebanon, Russia, Slovakia, Uruguay, Greece and Poland) did the same thing and in France and Belgium denying the genoside is a crime.

II) Practices Against the Non-Muslim Minorities in Context of Foreign Policy in Single-Party Period

The Young Turk period can be viewed as the process of ‘conversion’ to Turkism and it prepared the ground for Kemalism. Main factors that drove them in the direction of Turkism were; the territorial losses which showed that the collapse of the empire was imminent, the spread of nationalism among the Arabs and the fear that Turks might completely lose their dominant position in empire. The period of Mustafa Kemal Atatürk, following the final dissolution of the empire, enabled Turkism to become a political doctrine⁵⁷. According to Kushner, Kemalists did not produce an ideology in the strict sense, but their statements and actions did point to some definite directions. Since the mid-nineteenth century, Turkey, like Germany, pursued nationalism through a defensive modernization. Such nationalism from above constituted the founding ideology of the new Turkish Republic.

The basis of the new republic was to be found in loyalty both to the homeland Anatolia and to the Turkish Nation that inhabited it. First, all citizens of the Turkish state were deemed constitutionally as Turks in a period of instilling a sense of patriotism in all members of the population. However, it was understood and often implied that there also existed a Turkish nation in the ethnic sense with a history, language and culture all its own.

The Sevres Treaty

One of the critical turning points in the process of social political and intellectual transition of Turkey occurred at the time of the First World War⁵⁸. It was symbolized by the final collapse of the multi-national Ottoman Empire and the rise of the territorially limited, nationalist Republic of Turkey. The victorious Allies were finally completing their arrangements for the disposal of the “Sick Man’s” worldly goods. After a series of conferences in London and San Remo, a treaty was drawn up and was signed by the Allies and by the representatives of Sultan at Sevres on 10 August 1920. It was far more harsher

⁵⁷ David Kushner (1977) “The Rise of Turkish Nationalism 1879-1908”, Totowa, London

⁵⁸ Frank Tachau, “The Search For The National Identity Among The Turks” Die Welt des Islams, NewSeries

than that imposed on a defeated Germany⁵⁹. However, it was never implemented. While the Allies were imposing their terms on the submissive government of the Sultan, a new Turkish movement was emerging in Anatolia, led by men who rejected the treaty and its principles and condemned those Turks who accept it as traitors and gave them sentence. From the moment of his landing at Samsun, Mustafa Kemal had been at work in Anatolia, organizing the cadres of a national army and preparing the ground for a war of liberation. That movement, under the leadership of Mustafa Kemal, used the treaty as the occasion to declare itself the rightful government of Turkey, replacing the monarchy based in Istanbul with a republic based in Ankara.

The Empire would have lost a great deal of territory by the terms of this treaty. Hejaz (now part of Saudi Arabia) and Armenia were to become independent. Kurdistan was to be given independency, according to third Section, Articles 62-64; the Kurdish Province of Mosul would also be able to join the independent Kurdistan. In accordance with the wartime Sykes-Picot Agreement, Mesopotamia and Palestine were assigned under mandate to the tutelage of the United Kingdom, Lebanon and an enlarged Syria to that of France. The Dodecanese and Rhodes (already under Italian occupation since 1911), with portions of southern Anatolia, were to pass to Italy. Based on the British support of Greek ambitions, Sevres, promised the fulfilment of Megali Idea as Thrace and Western Anatolia, including the key port of Smyrna, would become part of Greece. The Bosphorus, Dardanelles and Sea of Marmara were to be demilitarized and internationalized, and the Ottoman army was to be restricted to strength of 50,000 men.

M.Kemal's separate treaty with the USSR and his later victories against the Greeks enabled the nationalist government of Kemal to repel and defeat the Greek forces by September 1922. These events forced the former wartime Allies to return to the negotiating table, and the terms of Sevres were cancelled in Turkey's favor by the Treaty of Lausanne in 1923. Now, the new leader of the new republic was Mustafa Kemal Atatürk, the 'hero' of the Turkish Independence War (1919–22).

This treaty took a strong place in public memory and a tendency for regarding all the external (Western) demands, suggestions within the context of this 'the Serves paranoia': The strong thought of 'Western powers had always wanted to divide The Republic of Turkey by using the minorities and this will not be changed'. Most of the conspiracy theories of Turkish

⁵⁹ Lord Curson responded this by telling that 'Turks' were deserved this because they prevented Allies in Dardanalle and caused the extension of war for two years and loss of too many people and money. Taner Akçam (2005) "Sevr ve Lozan'ın Başka Tarihi", (ed) in *Türkiye'de Etnik Çatışma, İletişim, İstanbul*

nationalists and even of the official discourse come out from the content of Sevres. On contrary, Lausanne meant an international recognition of the demands formulated in the Turkish National Pact. Therefore, Lausanne is perceived as the founder treaty, whereas Sevres was the destructive one. But for the Armenian, Greek and Kurdish communities, Sevres remained as ‘a missed historical opportunity’ and Lausanne was ‘a historical unfair’.

Taner Akçam mentions another historical context of Sevres, he defends that the tendency of regarding the conflicts symbolized in Sevres and Lausanne merely as ‘a war of land and boundaries’ should be exceeded. Because the human rights (in today’s concept) dimension was also determinant in the process of 1918-1923. The Allied Forces wanted to punish Turks for what they did to Christian minorities, particularly to Armenians during the WWI. Furthermore, the nations such as Arabs, Greeks and Armenians ‘should be saved from’ the Turkish dominancy. The punishment of Turks should be taken in two ways. First, the government members and officials those were responsible for the crimes against other nations, would be judged personally and second, Turks to be contented with a small and weak state. Hence, the visible reason for dividing Anatolia between different nations was the desire of punishing Turks for their cruelty.

In Paris Convention this became apparent Turkish Independence Movement supported the punishment of the responsible but they were against the way of practicing it as Allies wanted to break Anatolia. Akçam argues that if allied powers could make a difference between the National Pact and punishment of the massacres, today we would be telling a very different history. But the treaties for dividing Anatolia and the imperialist interests prevent this, thus they did not prefer punishing the crimes against humanity in accordance with recognizing the Ottoman’s right of sovereignty. Their attitude made M. Kemal and his fellows reluctant to punish the Criminals of Armenian Massacre.

RPP and Minorities

Single-Party Period (1923–46), was the constitution process of Kemalist Ideology and carrying its practices in to life. Turkish nationalism was transformed from being an elite discourse to a state ideology. According to the 1923 Party Regulation of RPP, ‘identification with Turkish culture was an inevitable requirement for the party membership’. Thus at that period, the cultural importance of Turkism came before citizenship. In 1927’s Regulation,

expression of “National solidarity is based on the unity of language, ideal and thought” is added. In 1935’s party programme, the fatherland was described as ‘the sacred country within our present political boundaries, where the Turkish nation lives with its ancient and illustrious history, and with its past glories still living in the depths of its soil’.

The 37th and 42nd Clauses of the Lausanne Treaty placed under international guarantee a social equilibrium for the minorities, which resembled their life under the Ottoman regime. The leaders who were negotiating agreements to consolidate their new nation-states as entities independent of outside interference did not welcome the necessary imposition of guarantees for existing minorities. Nevertheless, within this arrangement, minorities hoped for the continuation of preserving their own cultural identity, social order, and language in a fashion similar to their century fold existence in the area. But the new republic was resolved to melt all ethnic elements under the principle of a ‘single language -single ideal- single culture’ thus creating a national identity for the nation-state. These policies conflicted with the foresaid clauses (especially the 42.) guaranteeing minority rights. First the Jews, then the Armenians along with Rums had to abrogate from their rights confirmed by this clause. In appearance, this was a willful act of good faith on the part of the minorities, but a quick glance at the official statements and media coverage gives clues to pressures applied.

There was a general consensus on demands for the minorities to speak in Turkish, adopt Turkish names, adapt to the Turkish culture and prioritize the Turkish ideal at the expense of their religious/ethnic identities. Among the Turkish Jews, the reverent ideologue of Turkification Moiz Kohen or Tekin Alp, with divine inspiration from the *Ten Commandments*, proclaimed his own *Evamir-i Aşere* with respect to the assimilation of Turkey’s Jews. In his ten commands, he called them in this way: 1) Turkify your names, 2) Speak Turkish, 3) Pray in Turkish in Synagogues, 4) Turkify your schools, 5) Send your children to Turkish Schools, 6) Get engaged with national issues, 7) Stick together with Turks, 8) Affiliate yourself with community spirit, 9) Fulfill your duties in the national economy, 10) Be aware of your rights.

According to Bali⁶⁰, the main reason of that 1924 Constitution could not be practiced equally without discriminating as Muslim and non-Muslim was not that the minorities could not be Turkified at the desired speed. But the reason was the absolutely negative impression of the minority’s attitude during the final stages of the Ottoman Empire and during the Anatolian occupation, imprinted on the memories of the people as well as the administration. For Bali, the nationalist and secessionist tendencies of the Armenian community also had a

defining influence on the Armenian Deportation. Turkish-Muslim collective memory did not erase the symbolism of events like Rums applauding the Greek invasion of Smyrna.

When the 1930's came, growing disappointment from nationalists and founding elites was to be reflected as cultural isolationism, minority-opposition and foreign enmity as the cosmopolitan mentality of the past would be mostly displaced and forgotten. As clear from the slogan of that era: "Turkey belongs to Turks", parallel to nationalistic policies, the uncompromised prevalence of Turkish ethnic identity has marked every realm of social and political life. Among these policies one can recount pressuring foreign firms to carry out all their correspondence in Turkish, making it mandatory to have 75% of workers in foreign firms Muslim-Turkish, and specifically appointing Muslim Turks as civil servants as well as in other key positions. Informal pressures were also abundant, inciting shop owners, small business owners, doctors, lawyers and others to fire non-Muslim personnel and appoint Muslim Turks. As an example of practices which were raised to legal status, one can recount the decree no. 2007, 'Law concerning Arts and Services assigned to the Turkish Citizens of Turkey', put into practice in 1934. As a result of this law, nine thousands Istanbul Rums have reportedly been left unemployed and forced to leave their country. These policies have greatly contributed to the diminishing of the non-Muslim population in Istanbul.

In 1926, the British Ambassador Sir R. Lindsay explained the psychological factors behind the Turkification process as; The Republic was resolved to surround itself with a Chinese wall of exclusiveness and reconstruct a State which would have no room for foreign influence even by individuals and traders⁶¹. The distrust against non-Muslim minorities was resourced by the policy of Great Powers toward Turkey for more than a hundred years. Lindsay argued that this policy had received the support of the whole population.

According to Bali, the greatest damage of the Capital Tax Levy was the destruction of trust at a time when the Turkification policies of minorities (begun in 1923) had slowly paved the way for an easier settlement among the minorities and the Single Party regime was beginning to gradually earn their confidence. Not to mention the fact that the incident became a constant reminder that non-Muslims are and can be treated as "second-rate citizens" as far as the public and the political powers were concerned.

⁶⁰ Rıfat Bali, "Cumhuriyet Döneminde Azınlıklar Politikası", Birikim, vol:115,1998

⁶¹ Ayhan Aktar (2000)"Varlık Vergisi ve Türkleştirme Politikaları", İletişim Yayınları, İstanbul, pp.115

The Social Design of the Republic: Creating Citizens

For Bali⁶², at first there were two goals: First, to build a nation-state out of a congregate of people who have defined themselves as Muslims and non-Muslims for centuries, and make citizens out of subjects. As the Turkish Republic was established as a nation-state, the ruling elites did not let the community system to remain as it was before. Thus the religious associations had not given legal personality, such as Rum-Orthodox Patriarchate. Second, to crown the National War with an economic war of independence. For Economical Turkification⁶³, it was thought that the birth of a national bourgeoisie was imminent. For this Project, one of the components of which was the Capital Tax Levy, it was targeted that the status of minorities and foreign nationals - who were at the top of the commercial or industrial life of Turkey as merchants, civil servants or managers, would be stripped down to oblivion.

Bali believes that despite major social upheavals, Turkish minorities of the time either believed or wanted to believe that their life style would not change drastically from that of the Ottoman era and would last under the new regime. The minorities had a newly found confidence in their acceptance as 'citizens' while before they were '*djimmi*', and they planned to contribute their best into the construction of new Turkey, as they were full of hope. But there were elements unaccounted for; The wild reforms in succession, demands that minorities immediately leave their community life which they had practiced 'intervention-free' for centuries and become Turks, the collective memory of the minorities siding with the Alliance during the national struggle, etc.

Cultural Assimilation

The leaders of the Republic had implemented the reforms with thunderous speed and had demanded from the people absolute compliance with them without the benefit of a provisional period of adaptation. The reason was partly about that the founders were frustrated with the minorities who could not accept Turkification at the desired pace and who even showed certain resistance. Sanctions first came to mind, but they were not implemented.

⁶² Rıfat Bali, (1999) "Bir Türkleştirme Serüveni", İletişim, İstanbul, pp.497

⁶³ In his speech to guilds of Adana in 1923, Atatürk said: "...our friend told us that Armenians invaded our art hearths and behaving as they own this country. Doubtlessly, there cant be more unfairness and arrogance than this. Armenians dont have any right in this blessing country. These lands are yours, Turk's, will always be yours. This country was Turkish in history and will be stayed as Turkish. At last, country passed the hands of her real owners.."(Hakimiyeti Milliye, 21 Mart 1923)

Tekin Alp stated that taking forceful measures for the Turkification of minorities would mean a breach of law that would result in the West reacting that despotism in Turkey is relived. Instead, 'indirect' approaches were applied towards the assimilation of minorities.

In an environment where pure Turkish was striven for, speaking Turkish became mandatory with legal penalties at play. The Turkification of names was attempted in accordance with the *Third Article of the Law of Surnames* passed in the Grand National Assembly of Turkey in 21 June 1937, and the use of tribal or foreign names was banned. The justification was that "These kinds of last names would offend the ideal of national unity." There was fervor of teaching Turkish everywhere including *Public Houses (halkevi)*, and the Jews did not speak Turkish during this process, while Turks frequently intervened to that end. Tensions rose, legal cases were run, and fights broke out⁶⁴. Minorities were forced to education in Turkish and it was decided that minority communities pay for the attendants who would teach them Turkish at their own schools. For certain, the policies of Turkification responsible for minorities abandonment of Istanbul during the early years of the republic, in spite of the clauses underlying the minority rights in the Lausanne Treaty.

⁶⁴ Bali: 1999: pp.255

A) The Lausanne Treaty and the Population Exchange of Rums & Turks

The exchange of populations of 1923, together with the Armenian deaths and deportations during the First World War were resulted in the formation of an ethnically ‘cleansed’ Turkish entity. Finally, the Turkish Republic was founded on the basis of a relatively homogeneous population⁶⁵. Thus, as Keyder puts, the aim of the Lausanne exchange can be seen as the civilised version of ‘ethnic cleansing’ as it was negotiated and accepted. The compulsory exchange of populations of 1923 between Greece and Turkey was a component part of the Lausanne Peace Conference, which took place at the end of the Turkish Independence War. The war was concluded when the armies of the Greek occupation of Anatolia supported by the Allies at the end of the First World War were defeated in August 1922 by the Turks.

Baskin Oran⁶⁶ emphasises that the 45th Article which is a famous clause of Lausanne did not state a ‘reciprocity’ principle for Turkey and Greece but instead it was an article of ‘parallel obligation’. Otherwise, it would mean that if one day Greece gives up the application of the minority rights of Western Thrace Turks, than Turkey can cancel same rights for her non-Muslim minority. Anyway, if we had called it as ‘reciprocity’, than this interpretation would be against the 60/5 Article of the Contract of Viyana Law of Treaties (1963-Viyana Antlaşmalar Hukuku Sözleşmesi). This article definitely forbids any negative approach of ‘reciprocity’ within human rights subject. Moreover, the concept of reciprocity is a concept of international policy. As far as citizens are concerned, it cannot be applied such concepts to justify taking back certain right unless one sees it’s own citizens as foreigners or as indigenous foreigners, than the principal of reciprocity might be a good excuse.

According to the Article I, the Lausanne Treaty defined those who must leave as: from Turkey, Turkish nationals of Greek Orthodox religion; and from Greece, Greek nationals of Muslim religion. In conclusion 355,635 Muslim-Turks were expelled from Greece to Turkey and 189,916 Rum Orthodox were expelled from Turkey to Greece. However, Greece⁶⁷ in reality, had to receive a total of 1.2 million expellees because she had already received one-

⁶⁵ Çağlar Keyder, “The Consequences of the Exchange of Populations for Turkey”, (ed) “*Crossing The Aegean*”, Berghahn Books, Oxford, 2003

⁶⁶ Oran, Baskin (2004) “Türkiye’de Azınlıklar: Kavramlar, Lozan, İç Mevzuat, Uygulama, İçtihat”, Tesev, İstanbul, p:78

⁶⁷ The first exchanges between Turkey, Greece and Bulgaria occurred just after the Balkan Wars of 1912–13

million refugees who had left Turkey during the defeat of the Greek armies in August 1922 referred by Greeks as ‘Asia Minor Catastrophe’ (*Mikrasiatiki Katastrophi*). Article II of the Convention defined the exception⁶⁸ as in Turkey, Greeks settled in Istanbul prefecture prior to 30 October 1918, and in Greece, the Muslims inhabitants of Western Thrace. As a consequence of Article 2, 130,000 Muslim-Turks stayed in Western Thrace and about the same number of Rums in Istanbul.

Article 2b of the Convention used the term ‘Muslims’, not ‘Turks’, for the minority in Western Thrace as at the time of the exchange, religion and confession counted more than ethnicity and as the Allies and Greece wanted all the Muslims⁶⁹ to be the subject in the exchange. The exchange and its compulsory nature were proposed by the Allies, in particular Great Britain. Lord Curzon regarded that the exchange should be compulsory because it would otherwise take months to implement the Convention; that the exchanged Turks should be able to start tilling Thrace as soon as possible which would help Greece to make place for the influx of refugees and compensate the exchanged people for the property they would be leaving behind. However, the real reason was that the Allies’s radical solution to the question of minorities would ease their duty of guaranteeing the stability of the new international order, since the issue of minorities in Europe was one of the causes of the First World War.

Venizelos, the prime minister of Greece, gave great importance to the exclusion from the exchange of the Rum population of Istanbul. Thus, about 110.000 Rums in Istanbul were designated as non-exchangeable. The size of number which would force Greece to demand US to increase her emigration quota was a factor but the real reason was that it would be against his popular theory of ‘Megali Idea’⁷⁰ (Great Idea). He had been also fuelling the Greek public opinion with the idea of ‘Ionia’ (Western Turkey) to become part of Greece. So it would be difficult to have the public accept the exchange of Istanbul Rums, because Istanbul being ‘the Second Rome’ and the seat of the Holy Fener Rum Orthodox Patriarchate, it would mean the end of the Megali Idea. In return, the exclusion from the exchange of a substantial number of Muslim-Turks just within the Greek border, was ensured.

Ismet Pasha, head of the Turkish delegation at Lausanne also defended a compulsory exchange and all the Rums of Turkey be included in it. For him, Christian minorities had

⁶⁸ Gökçeada (Imbros) and Bozcaada (Tenedos) were ceded to Turkey for security reasons. Populations of these two islands were excluded from exchange. In 1920, nine thousand Rums were living on the islands.

⁶⁹ Religious minority of 110.000 was composed of 70.000 Muslims of Turkish ethnic origin, 35.000 Pomaks and 5000 Muslims of Romany-origin (Baskın Oran, ‘The Story of Those Who Stayed’ Article ed. “Crossing the Aegan” (2004) Bergahn Books, London)

⁷⁰ This was an expansionist dream of 19th century Hellenism. Main target was to gain access to the Anatolian heartland of the Byzantine Empire and to recapture its capital city, Constantinople.

always been the pretext for the Great Powers to interfere in the domestic affairs of the Ottoman Empire. The collaboration of Rums and the Patriarchate with Greek armies during the occupation was too fresh in the Kemalist's minds. Like many states of the Balkans at the time, Turkey was also ready to attempt a full-scale nation-building process but the minorities were considered a strong barrier for this aim. Ismet Pasha wanted Western Thrace to be excluded from the exchange for a possible plebiscite in the region in future where the Turks were in a majority.

Bernard Lewis suggested that the population exchange was really “No repatriation at all, but two deportations into exile- of Christian Turks to Greece, and of Muslim Greeks to Turkey.”⁷¹ This was not an issue of everyone returning to their own land; it was about the deportation of people of both sides. Ayhan Aktar states that the fact that minority exchange was accepted as a viable and lawful alternative induced in the nationalistic elites a comfortable passivity and stupor⁷². These elites were led to believe that minorities could to a large extent be deposed of in this way, and they refrained from laboring over legal and political adjustments enabling the peaceful coexistence of various social groups within the country. The minorities were “exchangeable stuff at times of crises.” The word ‘guest’ used in place of non-Muslim minorities explicates clearly their status at the time. In conjunction with this view, discriminative policies making the minority subject's lives intolerable thus pressuring them towards emigration has always been a more favored approach. From the beginning, the possibility of forming a civic identity around which the population, as an aggregate of individuals, might find cohesion was rejected. This precluded the possibility of a citizenship based on the principles that would apply regardless of differences in religion, language or race. On contrary, the emphasis was made on ethnic unity and collective purpose echoing within the state's authoritarian nationalism.

With the advent of the 1923 Lausanne Treaty and the mutual purging of Greek and Turkish minorities, both countries have underwent a process of ‘purification and homogenization’. Aktar states how the exchange of minorities has resulted in such cleansing “Accept for Western Thrace in Greece, and Istanbul in Turkey, it is not possible to speak of non-Muslim minorities in either country.” But this view partially contradicts with the 9th Bureau report detailing the plan of moving minorities out of Anatolia into Istanbul. The Orthodox Karaman Rums, whose native language is Turkish, were also included in this relocation since exchange was founded on religion rather than language.

⁷¹ Ayhan Aktar (2000) “Varlık Vergisi ve Türkleştirme Politikaları”, İletişim, İstanbul, pp.20

⁷² Aktar: 2000 pp.18

Consequences of the Exchange

The homogenization process of the population during the founding of the nation –state is catalyzed by the wars between 1912-1922 – Balkan wars, WWI, National Independence War-. Especially during WWI, the forced emigration of Armenians populating Anatolia has been a turning point with regards to purifying Anatolia of its non-Muslim population. While in 1906 the population in the area within the boundaries of Turkey was around 15 million, in 1927 this number was no more than 13.6 million. In the words of Keyder, “Before WWI, one out of five persons in the geographical area that is now Turkey was a Christian; by the end of 1923, the proportion had declined to one in forty.

Anatolian Rums represented not only a huge addition to the existing population but also a more educated and wealthier group than the indigenous Greeks. The bourgeoisie and professional middle class of the Ottoman Empire, particularly in 19th Century, were largely consisted of non-Muslims. They also took crucial role in modernizing efforts of the state. Thus, an inevitable outcome of the population movement and later exchange was the removal from Turkey of its economically and socially most ‘modernized’ citizens. Turkey lost its entrepreneurial class. The exodus of traders and businessmen from trading towns and ports, excepting only Istanbul, radically disrupted the economic life of the region. However, the Muslims who came from Greece were mostly settled in the countryside, and generally did not have much effect on the political and social development of the country. So the impact of the exchange in the two societies was asymmetrical, not only because of the numbers involved but also because the type of refugee differed greatly. Following the Ankara Convention (1930), Raymond Hare stated in his report that: “Greece has gained economically and lost politically, and Turkey has gained politically but lost economically.”⁷³ The political loss of Greece was due to the outside interference as the settlement of Anatolian refugees was financed by foreign loans, aids. Turkey’s political gain was, on contrary, getting rid of her domestic affairs of interference from the Great Powers. By emptying of Anatolia of its non-Muslim minorities, the basis for such interference was abolished.

As the non-Muslim population was eliminated, their properties and positions became part of the dowry of the new state that could now distribute them to the population. This distribution helped both to ease the creation of a native bourgeoisie and to ensure its

⁷³ Ayhan Aktar “Homogenising the Nation: Turkifying the Economy” (ed) *‘Crossing the Aegean’*, Berghahn Books, London, 2004, pp.79-97

indebtedness to the state. Perhaps as a result of economic envy, the people who believed themselves as the ‘real sons of Turkish lands’ and their political representatives have virtually competed with each other to obtain the lion’s share in the redistribution of wealth left over from migrated Anatolian Rums. Since the exodus was carried out in a hurry, even personal property was left behind. In Smyrna, from villages and towns, the population fled with little more than their lives⁷⁴. Looting in abandoned houses was commonplace. This was made easier by the fact that the Rumelian Muslims entered Turkey almost a year after the Rums left. Moreover, these people had to leave practically with what they could carry. More importantly, the immovable property left behind by expellees became a problematic issue between Turkey and Greece and could not be solved for eight years. In 1930, the Ankara Convention settled problems concerning the property rights of the expellees.

In typical fashion, locals who have stroke especially good relations with the Ankara government had confiscated Rum property named ‘*Emval-i Metruke*’. Moreover, these locals and elites with Ankara connections have been able to get the largest shares of small industry enterprises and businesses left by the urban Rums. They were lacked commercial expertise but they had the advantage of government support, which would limit their development as an independent bourgeoisie. A deputy from Balıkesir took a house in the town center, a summer residence, thousands of olive trees and a soup factory around Ayvalık. A point that needs to be emphasized here is that looting was not just carried out by a specific portion of the society but by the attendance of the masses⁷⁵ in general. The housing problem in Turkey was already serious before the issue of exchange emerged since the Western part of Turkey had been the stage of war during 1919-22, and was further damaged by the devastation of the Greek Army. There were thousands of homeless local Turks, who were trying to survive in properties that had been burned down during the military operations.

In a secret meeting of GNP, Dr. Rıza Nur made a speech concerning minorities and population exchange. His views were significant in many aspects since he personally carried out sub-commission debates during the Lausanne Treaty regarding minority issues. He pointed out that the minority problem has been affectively dealt with through the Exchange Treaty and the Rums could not return to Turkey. When delegates asked about Armenians and Jews, Dr. Nur replies: “*But friends, how many Jews are there, anyway. And there are thirty thousand Jews in Istanbul. So far they have been a problem-free, lenient group, but naturally*

⁷⁴Renee Hirschon “Unmixing Peoples in the Aegean Region” (ed.) ‘*Crossing the Aegean*’, Berghahn Books, London, 2004, pp.3-13

⁷⁵ The number of plunderers were above 200,000. Kemal Arı, (1995) “Büyük Mübadele”, Tarih Vakfı Yurt Yayınları, İstanbul, p:102.

I would prefer they weren't here.” The natural consensus in GNP was that getting rid of the minorities in Anatolia was a question of survival, and as long as they remained in Turkey, they would have been used by European powers as an excuse for meddling into Domestic affairs. The Deputy of Karesi Vehbi Bey, in his assembly speech in 5 November 1924 addressed this sentiment: “ *The arrival of every individual is a source of wealth for us; and the departure of every individual who leaves is a blessing!*” But the individuals coming from Greece were culturally very different from them, and instead of contributing to a homogeneous population, they were in that regard, the sources of disappointment.

Above all, the loss of shared experience is accompanied by growing ignorance of the ways of others; so, separation caused the loss of ground for communication. The sense of familiarity that carries the potential for understanding and respect was gone. Instead of it, suspicion, hostility, prejudice and inability in cooperation took its place, as we have frequently witnessed in Turkish-Greek relations. And the fate of those who were allowed to stay became hostages to the events in Greco-Turkish state relations. Rums that were migrated perceived in Greece as ‘Turkish seeds’ and ‘ones baptized in yogurt’. Here, indigenous Turks considered Muslims who left Greece as ‘half-infidel’. The concentration of Greek or Albanian- speaking refugees in certain regions disturbed the nationalists, who desired full homogeneity of the population. Aktar states that instead of an imagined community similar to their own, they faced ‘a group of people from a rural background, speaking foreign languages with very different life-styles’. Their attitude constituted the backbone of the 1930s cultural xenophobia, which eroded the cosmopolitanism of the late Ottoman period. But actually a human tragedy was happening as these people had to leave everything behind; their past and future was sacrificed for a negotiation between two states that were feticide in ethnic homogenization. Nevertheless, no one can be sure about that those who were allowed to stay were luckier than the ones who left.

Initial Violations of Minority Rights

In the section of ‘Protection of Minorities’ including Articles 37-44⁷⁶, those who were allowed to stay were defined as minority. Thus Rums were given minority rights that were

⁷⁶ **Article 38:** “Turkish government undertakes to protect and to provide completely the lives and liberties of everyone settles in Turkey without making discriminations of nation, language, race, religion, birth.”

Article 39/4: “Against any of a Turkish element, there will be no restrictions in both private and trade affairs, religion, press, open meetings to use any language he/she wants.”

Article 42: Turkish Government accepts to take all necessary cautions in accordance with the traditions of minorities about the issues of family law and personal status.

based on the Polish Minorities Treaty of 1919 together with the Armenians and Jews. Article 45 putted a principle that would in turn govern Greece's attitude towards its Muslim minority. However, most of these rights remained on paper. Particularly in 1950s, when the Cyprus question came as a conflicted issue in the relations of Greece and Turkey, lives of the two etablis communities became harder. The Rum population of Istanbul decreased from 110,000 (1923) to 2500 today. The population of Muslim-Turkish minority in Western Thrace also degreased despite its high rate of population growth, as minimum 300,000 people have left Greece since 1923.

It did not take long before reciprocal violations emerged. First, both Turkey and Greece tried to move the etablis from certain strategic zones. Greece cleared them from her Turkish border (Evros) as soon as possible and Turkey did the same in the islands of Gökçeada and Bozcaada within few years. In Evros, incoming Rums settled so the population of the Muslim-Turks, who were majority before 1923 and held 84 percent of the land, became a numerical minority. The Rum refugees from Eastern Thrace were able freely to take the property and livestock of the Western Trace etablis as the security forces did not stop them. At the end, Muslim-Turks had to left everything and take refuge in Turkey⁷⁷. A year later, in 1924, the number of Greeks increased from 34,000 to 189,000.

Another violation occurred in the issue of the election of the *Mufti* and the *Head-Mufti* by the Muslim Turkish community. According to the law 2345/1920 which was promulgated to meet the requirement of the 1913 Athens Treaty⁷⁸, the Muslim-Turkish community could elect its own religious leaders. As Alexandris points, religion was one of the most significant unifying factors among the Muslim ethnic groups in Thrace. Therefore the functioning of the mufti system is very important for the minority. Two muftis and an assistant mufti offer spiritual guidance to the Muslims but also have judicial functionaries. Between 1923 and 1990, muftis were chosen by the Muslim leadership, then the Greek government endorsed and appointed the new muftis. Minority activists especially after 1980, demanded that the muftis to be elected by the popular vote. But Greece were worrying about the risk of prevalence of political Islam within Greek borders.

On the other hand, in Turkey the special self-administration priviledges given to the inhabitants of Gökçeada and Bozcaada under 14th Article of the Peace Treaty were never

⁷⁷ Alexis Alexandris (1983) "The Greek Minority of Istanbul and Greek-Turkish Relations 1918-74", Athens Center of Asia Minor Studies, pp.120-121

⁷⁸ The Muslim-Turks of Western Thrace have minority rights defined also by the Athens Treaty and The Treaty on the Protection of the Minorities in Greece, whereas the Rum minority merely has Lausanne Treaty, the Exchange Convention and the Ankara Convention.

implemented. Furthermore, the right to education in mother tongue was denied in 1927. Both states were reluctant from the beginning to implement the minority rights as they have regarded them as an external interference that interrupt their homogenization- assimilation programme.

B) 1934 Events of Thrace

In the summer of 1934 Eastern Thrace was shaken by a wave of antisemitic violence including commercial boycott, beating, rape, plunder and threatening. The reasons and responsibilities underlying this attack on the Jewish minority are still controversial. But the most critical point is that the events should be concerned in context of Turkish–Italian tensions in the spring of 1934 rather than the sudden effects of Nazism in Turkey. On the other hand, foreign anti-Semitic influence in bringing about the 1934 events of Thrace has frequently been emphasized, especially in the studies of Haluk Karabatak⁷⁹ and Avner Levi⁸⁰.

The Fascist wave in between the two great wars have no doubt influenced Turkish politics and resulted in certain political movements, which have fostered anti-Semitism in Turkey. As Karabatak stresses together with the *Turkish History Thesis* and *Sun- Language Theory*, 1930s were the years that subjected to the project of creating the ‘Great and Glorious Turkish Nation’. Moreover, General Secretary of RPP Recep Peker met with the Second President of the German Nazi Youth and bilaterally they expressed their adornments to each other. The invitation to Germany by the magazine *Der Stürmer* extended to the anti-Semitist Cevat Rifat Atilhan and his warm reception by Nazi elites has been stated as an example of Nazi manipulation of Turkey. But as Levi indicates, *the 2510 Law of Settlement* had already been in preparation for over two years – well before Hitler took up the Jewish issue. In essence, the law was about Eastern revolts and Kurdish events but the fact that its implementation was in 1934, the same year as the publication of ‘National Transformation’ (*Milli Inkilap*- Atilhan’s anti-Semitic magazine) had been an unlucky coincidence. Aktar rightly questions the circulation of the magazine and concerns doubts about it’s catalyzing effect on later events.

⁷⁹ Haluk Karabatak “1934 Trakya Olayları ve Yahudiler” *Tarih ve Toplum*, February 1996, Vol:146,

⁸⁰ Levi, Avner “1934 Trakya Yahudileri Olayı: Alınamayan Ders” *Tarih ve Toplum*, July 1996, Vol: 151

Government's Role

The position of the government is actually more important than whether the events in Thrace were foreign based / provoked or not. In the circular sent on 15 July 1934 by RPP General Secretary Recep Peker to the administration, he demanded an explanation as to why the events were not reported to the General Secretariat at any phase. This has been cited as evidence decreasing the responsibility of RPP headquarters. The blame has largely gone to local RPP administrations; the problem has been approached as a local, isolated event. Contradictingly, the Jewish community has sent a petition to the Head Ministry on 25th May 1934, a date preceding the events by forty days. Prime Minister Ismet Inonu has been made officially aware of their unease. Secondly, when Ataturk goes to Dardanelle for the official visit of the Iranian Shah, "Crazy Salomon" personally relayed the situation to him. On July 3rd, the community met with President Ataturk and explained him the gravity of the situation. Finally, two days later, Inonu demands the start of an investigation. Ten days after all this correspondence, Peker sent his circular to the RPP local administration. In the light of these data, it is improbable that Peker, in his position as general Secretary, was at that time unaware of these events. In all likelihood, the circular was for show, written and sent to shift blame.

The secret document written by the British Ambassador, and presented in Aktar's book, reveals that the government decided upon the purging of Thrace of its Jewish content. Oral instructions have been placed to this end, and due to the officiousness of sport club administrators and the indiscretion of local authorities, the game, which was supposed to be played very gradually, has turned into a scandal.

Another British report detailed that recently established army units were to begin operations, the area was to become a military zone and therefore the region was to be cleansed of "undesired elements". Ataturk once told to his employee Hasan Rıza Soyak that he was not expecting an Italian attack from Antalya and then gains lands in Anatolia. Italians knew that it would not be good for them. But, if they decide to make a military operation to Turkey, they would firstly invade Albania and easily assure collaboration with Bulgarians, would then come to Straits and try to cut Turkey's connection with the Balkans. Hence for Ataturk, we should expect the attack from Tracian Border, keep our eyes open and take our cautions due to the situation⁸¹. He was probably talking about the strategic need for re-arming the

⁸¹ Aktar: 2000, pp:86

demilitarized zones in Thrace and at the Straits. Later, Italy invaded Albania as Atatürk perceived.

Again, Aktar stresses that events in Thrace have to be analyzed within the context of the tension then inherent in Turkish-Italian relations. For the high administration, which was expecting hostilities from the Bulgarian border any time, Thrace was a prominently strategic zone. *The Ninth Article of the Settlement Law* passed around that time, authorized the Ministry of the Domestic Affairs “to scatter migrants who are not loyal to Turkish culture to towns (not in large numbers at a single place) and villages with predominantly Turkish cultural practices, and to move those suspected of spying away from the border inhabitations.” Mussolini’s speech on 18th March 1934 in which he expressed the historical targets of his country and mentioned Mediterranean as ‘Mare Nostrum’, raised the tension between two countries. He told that it was impossible to expand through North and West and underlined that Italy was the closest country among the European States to Africa and Asia. These aggressive expressions and later the Italian arming of the Aegean Islands convinced Ankara that Turkey was under threat. By these reasons, in 1934, Turkey left her introverted foreign policy and pursued policies such as joining to Balkan Pact.

On July 14th, 1934, Government declared a manifest explaining that the events came out as the result of anti-Semitic feelings of people, which had started during the WWI and The Independence War. Furthermore, according to the manifest, there was a widespread belief for that Jews acted reluctantly in identifying with the Turkish culture and language, they threatened the security of Nation as they were spying; “These were all caused the sudden migration of Jews to Istanbul. But the government took all the precautions and there was nothing to be afraid of”. For Aktar, this was merely a proclamation of a denial showing the events just as an outcome of a marginal journal. But unfortunately, the events were occurred in government’s knowledge and direction⁸².

Çağatay Okutan⁸³ makes emphasis on the establishment of the General Inspectorship (Umumi Müfettişlik) in Thrace, which was supposedly for public improvements. But interestingly, the government established these offices in East and then Thrace rather than the desperate Aegean and Middle Anatolia where Turkish population was dominant, in contrary to East and Thrace. Just two months later than the establishment of General Inspectorship, in 14th June 1934, *The Settlement Law* was accepted⁸⁴. Due to the 47th Article of the Law, the

⁸² Ibid. pp:82

⁸³ Çağatay Okutan (2004) ‘Tek Parti Döneminde Azınlık Politikaları’, İ.Bilgi Üni. Yay, İstanbul, pp:250

⁸⁴ Six months before the Settlement Law, a compulsory deportation of Armenians in the rural Middle Anatolia to Istanbul was realized. So firstly, the practice occurred, and then the legal basement was ensured by the Law

inspectors were responsible at first degree from settling and becoming productive of the immigrants, refugees, and nomads. Hence, the connection between the General Inspectorship and the Settlement Law was ensured. Sukru Kaya explained the aim of the Law as ‘Making a homeland that speaks same language, thinks same, and feels same’. In other words, they wanted non-Turks to forget their non-Turkishness within the Turks. For Ismail Besikci⁸⁵, the central power also aimed to send the tribes (asiret), sheiks and aghas together by taking their family and property, in to exile.

On June 21st, 1934 the law came into force and few days later the events in Thrace have started. Majority of Jews were living there and the political elites frequently has showed their distrust against non-Muslims especially in the circumstances of war. Events started in Dardanelle on 24th June then spread to all Thrace within six days. Jews was forced to leave their homes and offices. On contrary to Aktar, Zafer Toprak⁸⁶ and Okutan both believe that the government was not directly responsible for the events but acted neglectful.

Aktar underlines the report written by the British Ambassador in Istanbul to Sir John Simon informing that the government had decided to transport the Jews from the region and the local executives who covet the properties of Jews that were in a hurry of survival, acted in violence and events became out of control. Whereas Okutan and Toprak argue that there was no need of a secret state operation, they could apply the law directly. But it is hard to believe that the events occurred because of a small group of people who were provoked by a marginal magazine and coincidentally they were simultaneously affected with other people in the region.

⁸⁵ Ibid

⁸⁶ Zafer Toprak, “1934 Trakya Olaylarında Hükümetin ve CHF’nin Sorumluluğu”, *Toplumsal Tarih*, vol: 34, 1996

C) The Report of the Ninth Bureau

A report that has been presented to the Party Secretariat and believed to have been prepared by a member of the 9th Bureau of RPP in 1944⁸⁷ efficiently summarizes RPP's approach towards the minority issue. The report emphasized the necessity of systematic nationalist policy for the state and laid out the principles and measures for the makings of such policy. The introduction contains statements resembling the general discourse of the single party period and first hand Kemalism: defining nationalism as the sole condition and tool for obtaining highest human qualities within the Turkish Nation. In the Party Programme, nation was defined as *“the political unity that is formed by patriots binding each other with common language, culture and ideal.”*

The way to create a nation with “a single language and united around a single ideal” was by “raising a consciousness that all honor and blessing goes to those equipped with a complete sense of Turkishness and loyal to no other social sentiment than Turkism.” The report evaluated the non-Muslim minority with respect to RPP's program. “These are not loyal to any of the three principles – language, ideal, culture- the Party Program brings forth, and they do not consider themselves as part of the Turkish community. Therefore they have not been satisfied with the general and inclusive guarantee of the Turkish state and have preserved the social organizations of their own community. Having lived with different languages, cultures and ideals for centuries their social constitution is of an entirely different make. Furthermore, not having participated in the establishment, growth or defense of the Ottoman Empire, they have no common history with the Turkish nation. Those with foreign state organizations have dedicated all their will to foreign national institutions and not the one they live within. That is why measures, which the Republic of Turkey has planned to take with good intent, have never been effective on them. Since they have lived with perpetual dualism at all ages in history and everywhere in the world, they have never blended with the central elements of the nation and have never expressed loyalty. Many times, their acts have been treacherous. Therefore, to demand from members of these communities the realization of united language, culture and ideal as expressed in the Party Program is to wish for the impossible.’

⁸⁷ For Faik Bulut it was written around the years of 1939-40. Faik Bulut (1998) “Kürt Sorununa Çözüm Arayışları: devlet ve parti raporları, yerli yabancı öneriler, Ozan yayıncılık, İstanbul

The necessary measures to be taken to create a 'united nation', which the report suggested, were based on assimilation policies. Among these were: the fragmentation of the geography of nationalities to be assimilated and in that manner dispersion of the group; to make them economically dependent; intermarriages with other minorities whose assimilation has been fully established through said measures, etc. The report also stated that exile has taken care of the Armenian problem as exchange has taken care of the Rum problem; but Armenians have been returned to Anatolia in small communities. Armenians was trying to populate the area for political reasons. The suggested solution was to cleanse Anatolia of the Armenians, moving them to Istanbul where population growth could be controlled. The writer did not refrain from stating, " In this fashion their reproduction rate can be reduced and when the problem is taken care of in the near future, a mass solution can be presentable."

Reports of later dates prove the suggestion has been partially carried out. In 1935, there was a nationwide population of over 57,000 Armenian-speaking people, 39,000 of which lived in Istanbul. In 1950, this number was cut back to 52,000 with those living in Istanbul increasing to 42,000. Which signifies a substantial increase in Armenian migrations to Istanbul. As for the Armenians in Istanbul, since it was thought they could not be assimilated, it was proposed they were exchanged or their migration to other countries made easier.

The Rums, on the other hand, no longer constituted a threat in Anatolia and Istanbul was the front where measures had to be taken. The aim: "The only thing to be said about this matter is to make Istanbul a place without a single Rum by the 500th Anniversary of the conquest of Istanbul." Evidently, the ratio of the Rum population has been drastically reduced at a somewhat later date than planned, with a two-year delay (Events of 6/7 September, 1955). The 'happy end', however, came a decade later with the direct deportation of Rums in 1964. At this date, around 30-40 thousands of Rums have had to leave their country. Their numbers today total around 2,500 inciting us to mockingly question "which hotel they stay."

When one considers the particularly anti-Semitic sentiment at the time, what has been written about the Jews came as no surprise. "This element, which relies solely on a racial religion and having always lived in a perpetually closed tribal community, has never blended with any nation they have lived with. The Jew who has lived for two thousand years without sentiments such as loyalty to land and country which give a nation its highest pride and honor, has recognized the power of money as his sole aim." The solution: first of all, to prevent their increase in the country through immigration, decrease their numbers by easing their way out of the country, ban their inclusion to state enterprises and undertakings in order to distance them from economic sources of profit.

Even before the report was written, the steamship Struma full of Romanian Jews fleeing Nazi occupation had reached Turkey and sought refuge. After this plea was rejected and the steamship sank in the Black Sea, the declaration of Prime Minister Refik Saydam “Turkey will not be a heaven for people unwanted by all others” is representative of similar mentality at an earlier date. Although between the years 1935-1937, much publicized demands for refuge were liminally accepted, in 1937, many German Jews have been deported. Those accepted were done so with the consideration they would be ‘useful’ to the country. The Jewish population drops from 42,602 in 1935 to 35,786 in 1950. Their migration to Israel has not been stopped, in accordance with one of the propositions of the report.

According to Bali, this report has been a confession that the Republican Project undertaken towards the end of the Single Party Regime of Turkifying the minorities and making citizens out of them has been a failure. But the report also mentions the imminent need to assimilate “non-Turk” people of all ethnicities. These have been categorized under four groups. The first group comprises of Muslim nationals living individually in scattered fashion, with their own native languages. These people of Circassian, Georgian, Albanian, Pomak and Bosniack origin are being blended into the society through intermarriages and cultural evolution. Still, the rate of this blending is not deemed sufficient; their loyalties to their origins impede this change. In the second group are Muslim nationals living in small groups, with their own native languages. Laz, Circes, Georgian, Albanian, Bosniack and Pomaks were again considered to be of this group. Since they live in groups, they preserve their cultural fabric and constitute a threat.

During the War of Independence, with reference to the Aznavur uprising, it has been pointed out that these minorities were a permanent threat whenever the state is weak. In propositions typically sparkling with intelligence the writer suggested that the Laz population be moved away from border towns to inlands, that their collective existence be interfered with, or that Turks move into their towns and schools speedily established. Those in the third group are Arabs totaling a number of around two thousands and who live in the South. These are especially prone to foreign provocations and therefore have to be dealt with sensitively. It was proposed that they are sent to Iraq or Syria through exchange or any other means.

The Kurds in the East and Southeast are the fourth group and their numbers were listed as around 1.5 million. “No matter what their race or previous nationalities are, we do not share with them the unity of language which is the most basic requisite of national unity. One needs to address this reality clearly and explicitly. To hide the truth behind expressions like

Mountain Turk, or the Highland Turk is only harmful in the long run and no matter what their history may be, it is not possible to convince them or anyone else that these are Turks.”

According to the report, unlike (!) other communities, much more effective precautions needed to be taken for the Kurds. This discourse was quite different from the evidence of official discourse. This may stem from the fact that the report was highly confidential and therefore reflective of innermost thoughts, but the writer said “let us not deceive ourselves”, emphasizing the need to accept (not recognize) the Kurdish reality and take due precautions. Foremost among these precautions was to cease treating the region as ‘far away.’ The next proposition was to move a condensed population of Turks into the area to Turkify the area. But as this re-population takes place special care has to be given to ensure the Turkish population is economically better off and more cultivated than their Kurdish counterparts. To that end, Turks from Bulgaria or Romania or Kashkais from Iran are suggested as immigrants. The nomadic mode has to be changed for purposes of assimilation. The cradle of assimilation must be towns and cities and their marketplace has to be Turkified. In this process it is crucial that roads are constructed, that educators are Turks – their native language Turkish—and the Turkish language is thoroughly taught.

One of the most intriguing aspects of the report is that those who were ‘non-Turks’ despite being Muslims are considered possible threats and the need for assimilation is expressed for them as well. The report places at most importance to unity of language rather than of religion. But Rifat Bali⁸⁸ asserts that the component of religion is the main line of tension for Turkish society. The founders of the Republic unanimously agree on the benefit and necessity of religious or even racial unity. The acceptance of Civil Law in 1926 and the removal of the statement “The official religion of the state of Turkey is Islam” from the 1928 Constitution does not change the fact that the prevalent component on Turkishness is that of sharing the same religion (*or even sect.*)

Turkey’s approach towards the Jews escaping from Europe during the WWII

Bali mentions that the historical truth about the Jews who escaped to Turkey during the Second World War was passed over and covered. Turkey, rather than being a “safe shelter” for the Jews that were escaping from the genocide, had just opened her borders to the ones

⁸⁸Rifat Bali (1999) “Bir Türkleştirme Serüveni”, İletişim, İstanbul

that were needed. After Hitler came to power in 1933, a new period was begun in the world and in Turkey. As a result of his anti-semitist policy and boycott against Jews, life became too dangerous and unbearable in Germany especially for the Jews. So they began to search for the opportunities of migrating the other countries like Turkey. But Turkey acted so selective in accepting the Jewish immigrants. She did not give permission to the Jewish doctors who wanted to migrate from Berlin and she showed the law that bans the foreign people making their business as the reason. The principal of the Jewish High School David Markus recommended Inonu to let thousands of Jewish doctors and pharmacists come to Turkey but he is rejected by the same reason. Ataturk's dentist Sami Gunzberg, gave information about the anti-semit policies of Hitler and the outcomes to Ataturk, so he gave permission to some scientists in a limited amount. Just for the need of scientists in the Istanbul Technic University, fifty-eight German scientists were allowed to come and work here.

In 1938, government legislated two laws one after the other and took measure against Jews coming from the Nazi Germany, restricted their enterece to Turkey. According to the fourth article of the 'Passport Law'; even they come Turkey to pass in transit, they must have enough money and visa of the countries they go. The second law made evaluation on the base of 'being related with Turkish race' about the persons in foreign nationality and whether they would be deportated or not. Haim Weizmann, the president of Sohnut, and Moşe Şertok met with Turkish goverment officials and in return of accepting 200,000 Jewish people, they offered foreign credit. They could not make a deal but Turkish government considered the offer.

D) Anti-Semitist Wave in Turkey during the WWII

Oran states that usually, the internal order defines the foreign politics or at least gives a general shape. But it is valid for ordinary times and for medium-long periods, whereas in extraordinary and short periods, international environment effects the internal order and war is in this category. Although Turkey did not participate the Second World War, She was deeply effected in various ways. Capital Tax, especially in it's application process, showed that Turkey was seriously influenced by the racist atmosphere of international environment. In contrast to the common knowledge, Turkey was not neutral in the Second World War but stayed as non-belligerent. The strategy was like flirting with both sides. These were the times that press was greatly under pressure and when the Germany was in advantage, interpretators of newspapers were praising Germany and the Turkish racist movement intensely. Fascist Germany regarded Turkey, Iran and Arabic sttes as rich and cheap raw resources. She also wanted to enter Near East in order to get possibility to attack Soviet Union from its South. Thus Germany tried to take Turkey under its influence through economic and political ways. For this target Hitler charged Ribbentrop for external propoganda⁸⁹. The basic direction of propaganda in Turkey was anti-communizm. They frequently emphasised 'the weapon broderhood' between Turkey and Germany during WWI.

By the great and secret financial support of Germany, racist movement was getting stronger. With the direction of Ribbentrop, five million golden Marks sent to Von Papen in order to support their 'friends in Turkey who were in bad economic condition'. Turkey and Germany had meeting about organising the Turks in USSR. Besides, the man who said "we are Turks, Turkists and will always stay as Turkists. For us, Turkism as well as being a matter of blood, is also a matter of conscience and culture" and who prepared the law of Capital Tax, was the prime minister Sukru Saracoglu.

The Struma Steamship

Some Jews fleeing from Nazi persecution in the Balkans were allowed to make their way through Turkey especially when the British mandatory authorities in Palestine provide them immigration certificates. But others were turned back. But the most tragic story occurred in the *Struma Steamship* Disaster, carrying refugees of Romanian Jews and taking them to

Palestine illegally. The motor of Struma breakdown and it arrived Istanbul in December 1941, putted in quarantine, no one allowed to go to ground and stayed there for more than two months.

Although the conditions were miserable, no enough food left, and some people needed medical care, Turkish officials did not give permission as they doubted that the real aim of those the refugees were to stay in Istanbul instead of Palestine. Because of the pressures, the British Ambassador who denied giving immigration certificates to Palestine to, declared that they gave permission to seventy children to go there, but Turkey did not let them leave the steamship and refused to negotiate with Britain about the subject. Finally, the steamship towed back into the Black Sea where it was torpedoed by a Soviet submarine. Only one of the 769 refugees survived. The Turkish Press did not interested with the subject since from the beginning, only *Vatan* newspaper mentioned under the title of ‘the Uninvited Guests’. But it caused great sorrow in all around the world particularly in Palestine. The Tel Aviv Municipality declared mourning, called entertainment places to be closed.

Dismissal of Jews from Anadolu Agency

Anadolu Agency (AA) announced the mourning event in a telgraph and Ulus Newspaper gave place to this news. A month later while the discussion was going on about the extra fund for Anadolu Agency, the Dardanalle Reputy Ziya Gevher Etili⁹⁰ harshly criticised the Agency and said that AA gave this zionist propoganda to the newspapers and although the government gave food to people in Struma, AA argued that the conditions were awful in the steamship. So Etili told that he was against the payment of the extra fund to AA and he emphasised that recently the agency started to be like an international formation as the half of the employees were non-Turkish, Jewish, Rum ‘even Spanish and American’. He recommended Prime minister to clean the agency as it would be a work of his ‘clean hands’. Prime minister Refik Saydam responded that as “...AA may need an improvement... may contain some persons in various ways... we did our best for Struma, we have no material or moral responsibility. Turkey can not serve as a homeland for the unwanted people, this is our way therefore we could not let them stay in Istanbul. Unfortunately, they became victim of an accident.”

⁸⁹ Glasneck Johannes (1970), “Türkiye de Faşist Alman Propogandası”, Onur Yayınları, Ankara, p:12

⁹⁰ Rifat Bali, “Bir Türkleştirme Serüveni”, pp.360

After a while, in 4th May 1942, Refik Saydam practised that ‘improvement’ and ordered to all the Jewish officers to quit their jobs in AA. For Johannes Glasneck⁹¹, the number of those People was twenty six and after long discussions within government the decision made. Germany found this step as an success of the anti-Semitist provocations they did in Turkey. German Ambassador in Ankara explained Germany that they hoped cleaning AA from the Jewish elements that were close to the enemy, would have positive impact on the distribution of news. The names of the Jews were decided by Refik Saydam, then he published a circular that declared the employees in restaurants and hotels would not also work there anymore. But only the artists and musicians effected by this circular.

The Conscripting of Twenty Reserve Units

By the end of 1940, the Axis Powers gained advance in Balkans and that disturbed Turkey alot. The participants debated a meeting of RPP potential measures that would be necessary in the case of Turkey enters the war and if Istanbul comes under occupation⁹². Kazım Karabekir stressed the possibility of espionage for the Axis forces by the minorities whom he pronounced as “People that suck the blood of the Turks”. Thus he proposed sending those ‘bloodsuckers’ to the Anatolian interior and resettling the Turkish Muslim population in their places. The decision have not taken at that time but when Nazis occupied Yugoslavia in April moving closer to Turkey’s Western borders, government began to make preparations for such a German invasion. Inhabitants of Thrace and Istanbul were sent to Anatolia, while even foreign governesses were expelled from the country on the fear that they might act as a ‘fifth column’ for the enemy.

Consequently, non-Muslim men between the ages of 20-45 were conscripted into reserve unit in the middle of May 1941. They were not given weapons training but they just ordered to work in road reparation. Minorities were restless because of the ambuiguity of future rather than the working conditions. Sergeants and officers were harassing them by shouting “You Jews! Forget about Istanbul and returning to your wives and children.” Bali argues that there were two reasons for not giving the non-Muslims weapon. First, by carrying the bad memories of the occupation of Istanbul, they wanted to prevent them, especially the Armenians from acting as a ‘fifth column’ during an invasion or collaborating with the enemy. Secondly, by removing the non-Muslim businessmen and shopowners from their work

⁹¹ Glasneck : 1970

⁹² Rifat Bali, “Yirmi Kur’a İhtiyatlar Olayı”, *Tarih ve Toplum*, November 1998, vol:179

for a long period of military service, government hoped to reduce their economic power. For the foreign press and people who lived that period, there was a third reason; the Nazi demand from the Turkish Foreign Ministry to collect the minorities in the camps and intern them.

German Army stopped at the Turkish-Greece border as they promised Ankara before. By the way, Jewish people were terrified as the Nazis came such close so lots of them in Istanbul looked for the ways to leave Turkey. In 18th June 1941, a non-aggression treaty is signed between Turkey and Germany, according to the American resources⁹³, after than, Nazi spies started to act more freely in Turkey. They were collecting datas about the situations and wealth of Turkish Jews and Turkish Police was aware of that. The Nazist propoganda activities were increased after the treaty. Turanist and Pan-Turanist writings increased in press particularly those of, Reha Oguz Turkkon, Nihal Atsız, Nejdnet Sançar involving an anti-Semitist attitude.

During the years of WWII, the students had to be a member of ‘The original Turkish race’ to be accepted by the military schools. According to Nihal Atsız, a famous Turkish racist, it was applied in the period of Marshall Fevzi Cakmak⁹⁴ for the safety of Turkey and to prevent further betrayels of minorities to Turkey, as they did at past⁹⁵. Also in the first department of Istanbul Chief of Police, the desk of race is founded. The task of desk was to determine the race of families of those police and military students.

⁹³ The Amerikan Jewish Year Book, 1944–45, akt. Bali

⁹⁴ On contrary, Jews believe that Çakmak saved them from the extermination plan of government

⁹⁵ Bali: 1999, pp:410

E) The Capital Tax Levy

The Capital Tax Law is, as Bali states, one of the most important laws in Turkish financial history that caused enormous trauma in those subjected to it through its discriminatory and arbitrary imposition. During the 1930s and the Second World War, world economic conditions and the ideological atmosphere shifted to favor anti-liberalism and a state-directed economy. Thus these circumstances facilitated the process for capital accumulation came under the full control of the state. Besides, the influence racist theories of Nazis reinforced the policy of discrimination against the non-Muslim minorities.

As I stressed before, in the Ottoman Empire, much of the country's trade and manufacture had been in the hands of foreigners and indigenous Christians and Jews. After 1908, and particularly during the WWI, the CUP implemented a 'National Economic Policy' that favored Turkish businessmen. The nationalization of economy policy pushed forward under the republic, by the law of 1932 banning foreign nationals from the exercise of most trades and sectors. Turkish youth who had no non-agricultural occupational experience other than that of a state bureaucrat or a soldier, now desired to become active in the economic life of the new Turkey with the fuelling victory of Independence War. Thus the minorities, in Bali's word⁹⁶ "who had learned trade instead of 'fighting for homeland' were looked upon as competitors and even enemies

The intention of the law, which was similar to legislation taken in other countries during the war, was to tax the excessive profits earned by those taking advantage of the difficult wartime conditions from black market dealings, price speculating and hoarding. Shortages and a rising public deficit led to an extreme rise in consumer prices while the public anger targeted hoarders and speculators, which identified with the non-Muslim businessmen. Under these circumstances government introduced a capital levy as a measure to force the wealthy to shoulder a proper share of wartime hardship⁹⁷. Such law could be legitimate, if it hadn't imposed on foreigners, non-Muslim citizens and those of converted at far greater rates of payment than Muslims of equal wealth.

In November 1942 GNP accepted the Capital Tax Law. By the expression of the head of the financial department⁹⁸ Faik Ökte, the aims of Capital Tax were; "1) To find financial

⁹⁶ Ibid, pp:46

⁹⁷ Andrew Mango "The Turks Today", John Murray, London, 2004, pp. 33

⁹⁸ Faik Ökte (1951) "Varlık Vergisi Faciası", Nebioğlu Yayınevi, İstanbul

resource for state, 2) To pull money from the market thus prevent the inflation, 3) To absorb the extreme profit of stockbrokers and black marketeers among the minorities by heavy taxes. It is taken from the untaxed income and wealth for once and can not be objected or appealed". According to the law, after fifteen days, tax would be collected, if the obliged persons does not pay within thirty days, they would get arrested, send to the working campings or without any right of sueing their properties can be sequestred and sold.

Although the word "non-Muslim" have not been expressed in the text of the law, the application especially targeted non-muslims. As a result, non-Muslims paid ten times and convertedes (Sabetaists) paid two times of the Muslims. Moreover, Jews who escaped from the occupied Europe subjected to tax in same ratio with the non-Muslims. The commission that was established to assess the tax divided up the tax prayers into four groups: Muslims (signified by an 'M'), Non-Muslims (G-Gayri-Müslim), Convertedes (D-Dönme) and Foreigners (E-Ecnebi).

All the commissioners were selected from the Muslim RPP members Capital Tax is one of the typical example of the anti-minority attitude of the Turkish Republic. The tax was assessed in an entirely arbitrary and discriminatory fashion and on the basis of no objective criterion. It can be called as economic genocide⁹⁹ because the intention was about destroying the existence of minorities in economy so that Turks could take on the control of the market and trade. All the ones who could not pay the tax at a given time (1400 people), sent to Aşkale Working Campings to broke stone where the climate conditions were too harsh. According to the 'Ulus'¹⁰⁰ newspaper, they would be put to work constructing roads in Elazığ, Diyarbakır, Van, Bitlis, Erzurum and Ağrı and clearing snow in Kop, Zigana and Devebolu. Half of the wage paid to them was to be calculated against their tax obligation. Unsuprisingly, they were all non-Muslims and the majority were Jewish. On the other hand, people afraid of missing the payment time, sold their offices, houses, personal things in the time that the prices of immovable properties fastly degreased¹⁰¹. The buyers were the Muslim traders and Anatolian notables who made capital accumulation during the war.

Ökte explained that the revenue brought in to the treasury from the Capital Tax was about 221 million TL but the amount of damage was great in the sense of state-citizen relations. Non-Muslims's mistrust against the state was reflected in the generations-old folk saying of the Turkish Jewry: "Ni mujer de la Romanya ni mülk en la Turkiya" meaning;

⁹⁹ Rıdvan Akar (1999) "Aşkale Yolcuları", Belge Yayınları, İstanbul, pp.7

¹⁰⁰ Rıfat Bali (2005) "The Varlık Vergisi Affair", The Isıs Press, İstanbul, pp.50

¹⁰¹ Baskın Oran (2001) "Türk Dış Politikası", İletişim, İstanbul.

neither get a bride from Romania nor property in Turkey. The expectations that the new Democrat Party (DP) Government would return the tax amounts that had been unfairly collected from Non-Muslims or an apology from state did not come true. Instead, all of the DP's pre-election promises about 'recompense for the Capital Tax' turned out to be just a part of election propoganda against RPP. As a result, the Capital Tax left its mark on the development of the country as the Turkish-Muslim mercantile middle class became more numerous and richer and nearly half of a Jewish community (80,000 in 1945) left Turkey for Israel, when the state was founded in 1948. Greece, which was in the middle of a civil war, and Soviet Armenia under Stalin's dictatorship, did not attract many Greeks and Armenians from Turkey. But some of them made their way to the US.

III)Practices Against Minorities After the Transition to the Multi-Party System

The decision of transition to multi-party system in Turkey, was an important milestone for the minorities. By the foundation of the Democrat Party in 1945, the long single power of RPP had ended and the transition to multi-party realised. Expectations were naturally in a way that to parallel with democratization of country, the policy against minorities would be liberalised. Actually, some improvements in the minority policy was made. From now on, there would be more than one party, thus the votes of the non-Muslims particularly in Istanbul gained importance. The non-Muslim propotion of election was about one of third at that date¹⁰². By the elections of 1946, power party started to take steps to please the non-Muslims. At that period, through few legal changes the permission was given of carrying gun, being reserve officer and also to be a member of RPP¹⁰³. In 1948, RPP wanted Istanbul District Inspector Sadi Irmak to prepare a report about the problems of the Rum community. A lawyer, Kaludis Laskaris who was a member of RPP, also communicated the problems of Rums to the party center.

Thus, the election triumph of DP in the spring of 1950 caused an optimistic climate among non-Muslims, as they expected a reflection of DP's liberal policies on minorities. At first DP took a tolerance approach against non-Muslim minorities. But than, it was realised that DP did not have an attitude that much different than RPP. Non-Muslims once again became the second-class citizen. DP's initial liberal policy which just remained in appearance was infact planned by regarding the foreign policy and party tactics. When the discussions of Cyprus became harsher, DP's good intentions towards non-muslims were totally abolished. But Dilek Güven points that the 6–7 September Events can not be explained as a retaliation to Cyprus policy of Greece, whereas Rıdvan Akar defends the reverse. Ironically, despite the 6-7 September Events, DP again got the mass support from minorities in the 1957 Elections. The most important factor was the fear against power of RPP and the antipathy against Inonu.

The Greek minority had a special position with compare to other non-Muslim minorities in the minds of the founders of the new Turkey. They were seen as the

¹⁰² Güven Dilek (2005), "6–7 Eylül Olayları", Tarih Vakfı, İstanbul, pp. 175

¹⁰³ Elçin Macar (2003), "Cumhuriyet Döneminde İstanbul Rum Patrikhanesi", İletişim, İstanbul, pp.180

collaborators with the invaders, and traitors. Other difference of Rum community was derived from the 'reciprocity' principle that took place in 45th Clause of Lausanne Treaty. The essence of the policy towards minorities during the single-party period was first, to make them leave and second to turkify the remainings. In this term, this policy was most unsuccessful on the Rum minority. The most important reason was the tradition of a strong nationalist education system of Rums that was developed by the second half of 19th century. The other reason was that they were advantaged with the existence of a state, Greece, that cares about them and the possibility to migrate there when it is necessary.

For centuries the issue of respective minorities influenced relations between what are now present-day Turkey and Greece. But that causal link was reversed in 1923, since the relations between two countries have been greatly determined the lives of the two countries. Both political leadership were busy with developing a homogeneous national states. As Aktar argues, this common tasks on their agenda provided the basis of rapprochement between two countries in the 1930s. For two decades Greece and Turkey had friendly relations. The etablis matter and other bilateral problems were settled in 1930 by the Ankara Convention. Common fears against the Italian 'Mare Nostrum' policy of Mussolini in the 1930s and the Stalinist policy of the Soviet Union in the 1940s helped for further detente in relations.

By the Culture Agreement of 1951, the exchange of teachers for minority schools in both countries were decided and a promised made to purify school textbooks from 'mutual defamation concerning both nations moral values'. Meanwhile in Turkey, many Greek citizens who were born in Istanbul and left in 1922, started to come back in 1930 with working permits. In Greece for the first time in 1954, the minority school's official name changed from Muslim to Turkish by the 'Papagos law'. Thus Turkey and Greece started to be the closest partners in the Balkans.

The Cyprus Problem

The history of the conflict includes a militant confrontation with British imperialism, a set of treaties giving a limited form of independence, the breakdown of that constitutional structure, interference of the Greek and Turkish "motherlands" and the major powers, a Greek coup d'etat and the Turkish intervention that divided the island as it is today, and fitful attempts to negotiate a just settlement were the crucial features in the background of communal violence, terrorism, and intimidation.

Since gaining independence from the Ottoman Empire in 1831, Greece claimed Cyprus due to its majority Greek population. Indeed, the new monarch was styled "King of the Hellenes" to emphasize sovereignty over Greeks everywhere. *Enosis* (union) with Greece was also the aspiration of Greek Cypriots. In 1915 Britain offered to cede Cyprus to Greece in return for their entry into the war against the Central Powers, but Greece considered the price too great as they expected a German victory. This war-time offer by Britain also raised Cypriot expectations since it invalidated the previous British argument that Cyprus was leased from the Turks and would revert to them when the British departed. When Britain made Cyprus a Crown Colony in 1925, the political campaign for *enosis* intensified. Serious riots in 1931 were suppressed by the British authorities.

The Greek Orthodox Church led the *enosis* movement, and after the Second World War and Archbishop Makarios III personified it. In 1951, he secretly invited Cypriot-born retired Greek Army colonel Georgios Grivas to form EOKA (*Ethniki Organosis Kyprion Aghoniston*, National Organisation of Cypriot Fighters) as the military wing of the *enosis* movement. British ministerial statement that Cyprus would never be granted independence and the United Nation's refusal to consider the Cyprus question increased the actions of EOKA through a terrorist and propaganda campaign. The first EOKA bombs exploded on the 1st of April 1955 which lasted in 1959 and caused the death of more Greek Cypriot civilians than the total of British killed. It created civil strife and mistrust between the two Cypriot communities. The British Prime Minister Sir Anthony Eden¹⁰⁴, underlined that "EOKA received direct support from Greece in money, arms, organization and propaganda. Greek-speaking Cypriots were awed by EOKA terrorists and subject to bombardment by Athens radio." On the other hand, after Turkey became a third power in the Cyprus issue, Turkish community in Cyprus took action and founded '*Cyprus is Turkish Party*' and organization of resistance called '*Volkan*'.¹⁰⁵

At conferences in Zurich in 1958, London in 1959 (codified as the Treaty of Guarantee in 1960), the two Cypriot communities, Britain, Greece and Turkey came to a compromise: the independence of Cyprus with a Greek president Makarios, a Turkish vice president Rauf Denktas, 70:30 Greek-Turkish representation in parliament and government services, and a prohibition on union with Greece or any other state. Britain, Turkey and Greece served as guarantors of the settlement, with a small number of troops on the island. Britain also retained two Sovereign Base Areas.

¹⁰⁴ Anthony Eden (1960), "Full Circle: The Memoirs of Anthony Eden", Houghton Mifflin, Boston, pp.395

¹⁰⁵ Baskın Oran (2001) "Türk Dış Politikası", 6.ed, İletişim, İstanbul, pp.603

A) Events of 6–7 th September 1955

The intensity of the negative attitude shared by both Turkey and Greece towards their minorities were their common feature. Especially after 1955s, when the Cyprus question, came to poison Greco- Turkish relations further. After the WWII, the Greek-Ortodox majority's efforts to unite with Greece were increased. This policy or ideal was called 'Enosis'. However, these efforts were neglected by the RPP Government but the public opinion had already started to discuss the condition of Turkish minority in Cyprus. In newspapers government was criticised for acting passively, student demonstrations were made to take attention on the issue. Nevertheless, the Foreign Minister Necmettin Sadak made a speech in the GNA and explained that: "There is not an issue called Cyprus... because the island is under the control and sovereignty of Great Britain. As we know for so long, Britain does not have any idea of transferring her rights to another power and had never showed such tendency."¹⁰⁶

After DP came to power in 14th May 1950, the passivist attitude was continued. For the politicians the friendly relations with Greece that developed after 1930s, should be protected despite the events in Cyprus. Again, the new Foreign Minister Fuat Köprülü answered the questions of Greek journalists as "There is no issue called Cyprus¹⁰⁷." But when the Greek Prime Minister Venizelos explained Greece's demand on Cyprus, the silence was ended. Then the Köprülü gave a speech about that "Turkish Government would not let violation of her rights".

Turkey and Greece's participation into NATO in 1951 and military cooperation (North Atlantic Treaty Organization) and the foundation of Balkan Pact decreased the importance of conflicts in Cyprus for a while. But then again, new Greek government repeated her demand for enosis in 1953. Thus, the Cyprus question was first taken to the United Nations by Greece with the demand for self-determination in 1954. The demand was grounded by stating that Cyprus, as an ancient Hellenistic settlement area, was inside Greece's cultural effect region and the political stability of East Mediterranean was under threat because of Britain's attitude.

¹⁰⁶ Oran: 2001

¹⁰⁷ Güven, Ibid: pp.159

The Role of Britain

One of the most surprising facts was the interference of Britain into the issue within the context of Cyprus question which Güven gave place in her study. Britain had made efforts in 1954 and 1955 to change Turkey's policy of being neutral towards Cyprus and to get Turkey on its side despite the terms of the Lausanne Treaty of 1923 in which Turkey had renounced all rights to Cyprus. Britain successfully pressured Turkey to change its neutral position and support Britain in the UN and at the Tripartite conference in London. In a British Foreign Office memorandum of September 14 1954, at a time when Greece was bringing its appeal for self determination for Cyprus to the UN and the British were courting Turkey to change its neutral stance on Cyprus, a British official stated: "A few riots in Ankara would do us nicely."

After Greek-Orthodox majority in Cyprus demanded Enosis- meaning the annexation to the Greek mainland- Britain decided to make a conference in London that would continue from August to September 1955. The reasons to organize such a Tripartite conference was to ease the increasing tension between ethnic groups in Cyprus and to strengthen the position of Turkey thus accusations against Britain for pursuing colonialist aims would be weakened. British Foreign Minister Harold Macmillan told Turkish Foreign Ministry that "If Turks put their claims as sharply as they can at the beginning of the conference, that would be in interest of both Britain and Turkey." Accordingly, Turkish Foreign Minister Zorlu with his encouragement fuelled by Britain, explained his government's view in an unusual manner: "...If the status of island would change, and Britain would give sovereignty rights to another, than it should be Turkey who was the real owner of the island. Because the island had been under Ottoman control for 400 years and had never been ruled by Greece, furthermore Cyprus was a part of Anatolia"¹⁰⁸ The only reason that prevented Greece delegates from leaving the conference was that it would carry on bilaterally as Macmillan offered.

Meanwhile the Cyprus question had become an international issue and also dominated the Internal Affairs of Turkey. Menderes's government which was in the middle of a political and economic crisis wanted to direct Turkish public focusing on the Cyprus Issue. Press was taking the question as 'a National case' of Turkey and anti-Enosis campaigns were organised. Suspicions of the Rum Orthodox minority had already been greatly reinforced when Archbishop Makarios became the symbol of the Greek unionist movement in Cyprus. As the

Cyprus crisis deepened, Rum minority was used as a national scapegoat. Anti-Greek sentiment came to a head during the riots of 6-7 September¹⁰⁹.

On 6-7 September 1955, Turkey gained a black page in her history which she would not want to remember and think of again. The 'street demonstrations' in reaction to Cyprus, soon turned into widespread vandalism and violence in which the subjects were the non-Muslims, particularly Rums. This event was organised by the *Cyprus is Turkish Association-ATC (Kıbrıs Türktür Derneği)*, and realised together with the student, youth associations and trade unions. But it was planned by the government of Democrat Party.

An evening paper called *Express*, published in Istanbul, made two consecutive prints on 6th September 1955¹¹⁰, denouncing the sinister attack on the house where M.K. Atatürk was born in his hometown of Salonika, Greece. Late in the afternoon on same day, a newly created group called *Cyprus is Turkish* invited everyone to retaliate against the Greeks who wanted to annex the island and had not refrained from defiling Turkey's hero's sacred homestead. From its original epicentre in Taksim Square, the trouble rippled out during the evening through the old suburb of Pera, the smashing and looting of Greek commercial property being executed, British Consul-General, Michael Stewart reported¹¹¹, 'With a method and determination which would have done credit to any thorough-going barbarian'. The Turkish Police were not only largely passive towards this destruction, but discriminated in the protection which they afforded to Western Ambassies.

Over the next two days and nights mobs raided the homes and workplaces of non-Muslim minorities in Istanbul and Izmir, leaving behind 16 dead and dozens of wounded citizens of Greek origin, 73 devastated Greek Orthodox churches and damaging one synagogue, eight chapels and two monasteries. Some 5,538 properties were sacked, burnt and destroyed, of which 3,584 belonged to Greek citizens of Turkey. Between 50-200 women (varying according to who has reported it) were physically violated, raped. In Izmir, the Greek Consulate and the Greek pavilion at the Izmir International Fair were set on fire by arsonists; 14 homes and five shops were destroyed and ransacked. Some graves of Greek citizens were destroyed as well. The excuse was ready, 'They started it and we paid them back.' According to an official Turkish source¹¹², 4,214 houses, 1,004 workplaces, 26 schools and other 5,317 establishments such as factories, hotels, pubs etc were attacked. According to an American

¹⁰⁸ Güven, Ibid: pp.164

¹⁰⁹ Alexandris: 1983: p.256

¹¹⁰ The state radio announced the bomb attack at 13.00

¹¹¹ www.cyprus-conflict.net

¹¹² Güven, Ibid:pp. 205

source, 59 percent of the attacked workplaces and 80 percent of damaged houses belonged to Greek-Ortodox people.

The government hoped for help of these attacks in the ongoing London Conference on Cyprus. Being unaware of the conspiracy plotted by Turks, Greek Foreign Minister apologised for the bomb attack in Salonika, but Zorlu blamed Greeks on account that their provocative Cyprus policies led to the attacks. Turkish delegation called back by Menderes, they left London on 8th September.

Consequently, Turkey became the third power in the Cyprus conflict hence for Güven, the continuity of the status quo- British domination over the island became probable. Another British advantage gained by the Events of 6–7 September was the change in US policy of Cyprus. When Greece declared that they would bring Cyprus conflict into UN again in the spring of 1955, US Ambassador Lodge's anti-colonial ideas in UN were well acknowledged by British government and US government was tended to support Greek claims. On 23rd September 1955, US voted against the inclusion of Cyprus issue in UN agenda pointing the threats over liberal world order and NATO union. Finally, British achieved its target that Cyprus issue was prevented to be debated in UN.

Government's Role

Baskin argues the government expected that the demonstrations would show the public support for the Cyprus issue but the mob ran free, the police stood by and the demonstration turned into an operation of plunder and violence. The prime minister Adnan Menderes was tried after the coup detat of 1960, and later hanged by military-backed tribunal called Yassıada, which decided the bombing of Ataturk House in Salonika that triggered the events was planned by the Turkish secret police and the government of Menderes.

The Turkish Government blamed the 'communists' and the 'traitor provocators', though few found this convincing since undesirable socio-political activities were easily labelled as 'inconspicuous communism'. Besides, the amount of communists were quite limited in Turkey at that time¹¹³. On 7th September, 48 persons considered as communists by the police were arrasted and brought in to Harbiye. Among them, famous writers and intellectuals were present such as Aziz Nesin, Kemal Tahir, Hulusi Dosdoğru, Tahsin Güzel, İlhan Berktaş, Asım Bezirci, Hasan İzzettin Dinamo, Muzaffer Kolçak, Dr.Müeyyet Boratav, Dr.Can Boratav, Dr. Nihat Sargın etc. The reason for the quick arrestment of those was that

they had been following by the police for participating in left-wing activities. They had not been a part of the riots in anyway. There were lists of suspects that prepared arbitrarily by police, even the dead persons were included. As a matter of fact, police officers admitted that they had knew the innocence of those arresteds, but the order was given from top¹¹⁴. But the court cases resulted in favour of the defendants. The Events of 6–7 September used as an excuse for government to apply pressure over press, the opposition and the student movement. It was an opportunity to keep the internal political developments under control. Without losing time, on 7th September Martial Law was promulgated in Istanbul, Izmir and Ankara for six months and GNA was temporarily closed down. Actually, for a report of German Consulate General, 15 days before the attacks (24 August), martial law was already decided upon as the real aim was to restrict the freedom of opposition. On 7th June 1956, law code suggested by government to silence press with showing the justification of “they could depress country and promote crime”

The 'Cyprus is Turkish Party', led by the fanatical Hikmet Bil, had been a visible presence in the streets, but in British Consul-General, Michael Stewart's opinion¹¹⁵ it was not capable of the 'methodical destruction' involved. He blamed extreme nationalists in league with hooligan elements. As the dust settled, officials in the British Foreign Office had no doubt that Menderes and Zorlu 'knew all about the business' from the start, even if the riots had gone beyond what was originally intended. Their political purpose was to demonstrate unequivocally the seriousness of the Turkish claims over Cyprus. In this vein the actions were directed principally against Greece, but they were a vivid reminder, as well, to the British.

It took a few years to learn the truth concerning who had perpetrated a mock attempt to bomb Atatürk's home and Turkish Consulate in Salonica. It was a Turkish student Oktay Engin, who later served in the intelligence community and ended his official career as the governor of Nevsehir. Engin was living in Salonika as part of Turkish minority in Greece and his education at Faculty of Law was covered by a scholarship provided by Turkish government. He was a National Security Service -MAH (Milli Emniyet Hizmetleri) member who was promised to get financial assistance and a position in return for his action. Through the personal orders given by Prime Minister Menderes and the Governor of Istanbul Fahrettin Kerim Gökay, he was placed to a position in the Municipality by the end of year 1956.

The news about the bomb attack to Atatürk's house had not given in serious newspapers but only the boulevard newspaper Istanbul-Exspres that was printed extra-

¹¹³ Güven Ibid: pp.55

¹¹⁴ Dosdoğru Hulusi (1993) “6–7 Eylül Olayları”, Bağlam Yayınları, İstanbul

ordinarily on that day. Mithat Perin, whom was the editor of the newspaper had close relation with DP, was captured after the events but released two hours later by the personal order of Prime Minister Menderes. Perin's collaboration with MAH became clear particularly after his letter written to MAH came out in 1960. He was demanding financial support for his newspaper in return to his attributions.

On 7th September 1955, eighty-seven members of the administrative committees of KTC Istanbul branches, and persons who were in close relation with Kamil Önal, Hikmet Bil, Orhan Birgit, Hüsamettin Canöztürk were arrested. The unification of KTC branches was banned. But until the end of December they were all released. The judges of the Criminal Court No.1 decided the release of the accused. Prosecutor demanded the release on account of the importance of Cyprus as a Turkish Island and that provocative events against Turks in Greece and Cyprus led to these events. Court accepted that demand, on the basis of inadequate evidences provided by police, trials at the Court of Martial Law and the Civilian Court. Also the accused persons 'did not have criminal intentions'.

To sum up, the whole thing was a fabricated provocation to prove that there was public support behind the government of the day- headed by Adnan Menderes, whose Minister of Foreign Affairs Zorlu was negotiating with Greece and Britain for a fair settlement on Cyprus in the post-British era. When Zorlu was on trial for his life after the 1960 Coup d'etat, it emerged from state records that he had telephoned Istanbul from London to say that "A little activity will be useful"; the similarity to language being used in the British Foreign Office "A few riots...will do us nicely" was clear. So, firstly, they wanted to create pressure over London Conference and then to take the attention away from the domestic political problems. But things went so wrong and got out of control where excited street demonstrations could serve the purpose of the government.

General Sabri Yirmibeşoğlu admitted in an interview¹¹⁶ that "The events were the product of 'special forces' and were an example of magnificent organization." Indeed, the raging horde was not an ad hoc crowd that was spontaneously provoked. They were organized, equipped with thousands of clubs, axes, national flags and posters of Atatürk and were waiting for the news of the bombing to come out. They were also supplied with lists of names and addresses of non-Muslim minorities. Police just watched the devastation for two long days and did not help the victims, except a few personal exceptions¹¹⁷.

¹¹⁵ www.cyprus-conflict.net

¹¹⁶F.Güllapoğlu's interview; "Türk Gladio'su İçin Bazı İpuçları", *Tempo Magazine*, 24th ed., June 1991, p.24-27

¹¹⁷ Doğu Ergil, "Past as Present", *Turkish Daily News*, 12 September 2005

The indemnity law was passed in the National Assembly on 26th February 1956 in order to reimburse losses caused by the events of 6-7 September. The amount was only 60 million TL. This was perceived as a gesture to please the international public opinion. According to the records of the German Consulate General, the reported economic damage was about 150 million TL.

The Events of 6-7 September caused a great migration wave of Rums, Armenians and Jews. It was a proof for them that they were not seen as a Turkish citizen and whoever comes into power this would not be changed. According to the official statistics, in the year of 1955 the number of Jewish population in Turkey (speaking Ladino language) was 33,000 but in 1960, it decreased to 23,000. In the same way, the number of Armenian speaking population was 70,000 in 1955 whereas it decreased to 56,376 in 1965. According to the American Consulate, the number of Christians was 270,000 in 1955, and 206,000 in 1965¹¹⁸. In other words, this gave the signal that the religious plurality in Istanbul came to its end.

Mete Tunçay characterized the 6-7 September Events as ‘the expiration of the culture of empire and the beginning of ruralization’¹¹⁹. On the other hand, in GNP, Minister Fuat Köprülü told that the reason for the migration of non-Muslims was “To improve their living standards in other countries and to gain more economic success and wealth”. For Güven, the riots should be considered mostly with respect to the ethnic and religious homogenisation practiced by Kemalist elite for the building of a nation-state. Once again, non-Muslim minorities were forced to leave the country as a result of the destruction given to their life security and to movable and immovable property. But the Cyprus Issue had a bigger effect on the planning of the events if we consider the strategic importance of the time and place of the events.

¹¹⁸ DİE, 1955-1965 General Population Census, in Güven : 2005, pp.147

¹¹⁹ Mete Tunçay, , “6-7 Eylül Dosyası” , *Tarih ve Toplum* vol.139, İstanbul, pp.11

B) The Cyprus Crisis and Deportation of Rums in 1964

Inter-communal disturbances in Cyprus and the deterioration of Greek-Turkish relations during the 1960s had a direct impact on the Rum Ortodox community in Turkey. Conflict in Cyprus caused a Turkish reaction in 1964 which had serious ramifications for the Istanbul Rum minority. On 16 March 1964 Turkey unilaterally denounced the Greek-Turkish Convention of Establishment, although the right of these people to remain in their native city was guaranteed by the 1923 Lausanne agreement¹²⁰. Aiming a retaliation against Greece, the Turkish Government cancelled the work and residence permits of 13,000 Rums who were living and working since the 1930 Ankara Convention. They were also Istanbul Rum etablis who had merely Greek citizenship. They were all expelled. Through various cautions taken by the State Treasury, the possessions of the Greek citizens were seized. Banks gave directions to not give credits to the enterprises that owned by Greek citizens.

Increasing Tensions in Cyprus

During the dominance of the Cold War in 1950s, in Turkey Menderes and in Greece Papagos then Karamanlis were identified their national interest with the Western interests. US worried Soviet Union to advance a possible weakness in the south wing of NATO, so pressured Turkey and Greece on the issues of Cyprus and to not enter in a military conflict with each other. But in 1960s, Cold War entered to a detente period, hence with moderation, the perception of threat coming from counter part lessened. As a result within both blocs nationalist and autonomous policies and internal disagreements gained importance like in the case of Turkey and Greece¹²¹.

After the Londra Treaty the first phase of Cyprus Question came to end and Turkey and Greece turned their attention to domestic developments. In Cyprus, an adaptation process was experiencing, therefore a stagnation occurred in the relations between two states. But the events of 1963, brought the subject to a multi-sided complex and internationalized surface. When Makarios turned to the island in 1 March 1959, made a speech in which he commemorated the EOKA martyrs and stated that freedom was not just a right and privilege but also responsibility and mission. Meantime, Turkish Resistance Organization (Türk

¹²⁰ Hülya Demir ve Rıdvan Akar (1994) "İstanbul'un Son Sürgünleri", Belge Yayınları, İstanbul, pp.64

¹²¹ Baskın Oran (2001) "Türk Dış Politikası", İletişim, İstanbul, pp.716

Mukavemet Teşkilatı- TMT) who were regarded as heroes by the public opinion, was making preparations for a potential Greek attack. Despite the moderate attitude of 27 May rule and Ambassador Emin Dirvana, nationalist hawks, who were taking political key positions, prevent the formation of 'Cypriotness' and operating of the Constitutional mechanism. Dispute was mostly existing in the subjects of collecting taxes, forming arm forces, determining the participation portion to public services and borders of separate municipalities¹²². Thus, President Makarios prepared a 13 Article plan to change the inefficient structure of parliament but it was refused by Turkish Foreign Minister Feridun Cemal Erkin on the basis that it was restricting the freedom and rights of Turkish minority. These disputes were reflected on two communities and in both parts enosis and division (Taksim) defenders were gaining strength. Both sides were blaming each other for the unknown-resourced terrorist actions. Cypriot Turks were afraid of an attack from Cypriot Rums in similar fashion, Cypriot Rums were afraid of a military operation of Ankara.

Events started when a Rums police stopped the car of Turks and wanted to search it. Turks resisted and other Turks came to the place and a strife began between the police and the rest. Two Turks died, the police wounded and the conflict spreaded to every region that both communities live together. Rums isolated the Turkish villages and quarters and prevented them to get external help. In return, Turkish soldiers took control of the Lefkose-Gonyeli Line and prevent Rums getting in. Thus the Green-Line emerged which separated Lefkose in to two and started the two separated de-facto rule in Cyprus. Cypriot Turks founded their own postal authorities, Turkish ministers did not participate to the council meetings and Turkish polices took off Cyprus epaulet from their uniforms. The economic embargo, legal restrictions and attacks of Rums took the attention of Turkish public opinion on the 'victims'; Turkish Cypriots. Meanwhile no diplomatic success was gained in the meetings.

Turkey declared her demand of *Taksim*, otherwise she would make a military operation to Island on the basis of right given by the guarantor treaty. On 25th December, Turkish jets planes flied on Cyprus by the order of Inonu to show their decisiveness. On 15th January 1964, Londra Conference brought the parts together again. Denktas told the Turkish suggestion for solution as: "1960 solution could not provide security of Turkish Cypriots and

¹²² For Greek Cypriots, Turkish Cypriots had been given a larger share of governmental posts than the size of their population warranted. The perceived disproportionate number of ministers and legislators assigned to the Turkish Cypriots meant that their representatives could veto budgets or legislation and prevent essential government operations from being carried out. Moreover, they complained that a Turkish Cypriot veto on the budget made government immensely difficult. The Turkish Cypriots had also vetoed the amalgamation of Turkish Cypriot and Greek Cypriot troops into the same units.

there is a necessity for practical guarantees. Within this picture, the only solution is an establishment of a federal state with two-communities that is separated geographically and made of a compulsory population exchange.” In other words, Turkey repeated her demand for Taksim. Klerides explained the approach of Greek Cyprus as: “The need for a preparation of a new Constitution which is suitable for majority’s interest and technically more practical.” As a result, establishment of order and security by NATO forces of 10,000 soldiers under the command of a British officer was accepted by the representatives of Turkey, Greece and Cypriot Rum but not by Makarios. Makarios was pursuing an independent and non-aligned foreign policy and was refusing an interference by NATO, instead he wanted to find a solution within UN in which SU could reflect her dominance together with Non-Aligned countries.

After it became clear that within NATO no solution could be mutually accepted, Britain applied to UN Security Council on 15th February and the decision of UN intervention taken. UN Peace Force arrived on 14th March but the conflict did not end. Both communities were arming by the help of Anatolia and Greece. On 4th April Makarios declared that he unilaterally abrogated the Alliance Treaty but Turkey did not recognise his decision. The tension in the Island was frequently increasing which was intensifying the public pressure on Turkish government.

Meantime, Inonu gave reaction to the attitude of Western allies and told that “A new world may be founded and Turkey takes her position in it” signalling a military interference. But in fact Turkey was not ready for a military operation at that time as there were internal disturbances within the Turkish army, the coup d’état attempts of the officer Talat Aydemir were suppressed twice. Inonu wrote a letter to US President Johnson giving the information that Turkey would make a military operation to Cyprus. Inonu expected US to not let a military conflict between allies thus Johnson would make pressure on Greece for solution. But in contrary, US gave a harsh answer with *Johnson Letter* (5th June) stating; if Turkey attacks Cyprus then she would be alone against a possible attack of SU. Furthermore, Turkey could not use American arms and equipments during her operation against Cyprus¹²³. Consequently, Turkey gave up a military operation to Cyprus and started to question her foreign policy and relations with US.

After the failure of the First Geneva Convention, a strife between Grivas forces and TMT in Erenkoy-Mansura started when Cyprus government wanted to cut the sea connection of Turks with the thought that weapons were coming from the Erenkoy Port. Rum forces of

National Guard Union- NGU blockaded Cypriot Turks and their life were in danger. On 7th August, again Turkish jet planes made a warning flight. But Grivas did not remove the blockade and strife continued so Turkish jets began to bomb the NGU. Thirty-three Rum died, 230 person was wounded then UN Security Council called Makarios to make ceasefire and remove blockade. He accepted and war was prevented in Cyprus. Strifes¹²⁴ left their place for the economic blockades of Rums against Turks. Inonu acted compromisingly and moderate towards international public opinion in 1964 Cyprus Crisis whereas he practised the harshest policy on the Rum minority in Turkey.

Effects on Rum Minorities

As the Cyprus conflict increased, Turkish public have turned their attention on Patriarchate, Rum citizens and Greek citizens in Turkey. ‘Citizen, speak Turkish’ campaigns and newspapers’s emphasis on the wealth of Rums were began to increase, so an anti-Rum atmosphere was created within public opinion. After realising that there would be no military operation on the island, Turkish government wanted to push Greece to make sacrifice in Cyprus subject. Therefore Ankara looked through her choices which to use as a trump card. First they thought to deportate the Phanar-Rum Patriarchate but they considered that it would take international reaction and Greece would be even pleased. So they focused on the Greek citizens. The father of the project was Inonu and the Turkish public opinion was suitable as there were lots of photos and stories of Cypriot Turks’s massacres. The arguments of ‘Rums in Turkey was directly supporting Makarios and Eoka’ spreaded. They were the figurans in a plan of pushing Greece in to a negotiation table in Turkey’s way. Whenever an attack or economic embargo was assured on Cypriot Turks, Turkey started a new campaign or sanction¹²⁵.

A proposal given to Istanbul Presidential City Council (*Istanbul İl Meclisi Başkanlık Divanı*) demanding Turcification of the Greek street names like Rumelifeneri, Rumelikavagı. Thus Galata became Karakoy, Samatya changed to Kocamustafapasa. The hill called Makarios in Buyukada also changed. Besides, the name of firms must, now on, take

¹²³ Oran: 2001:pp.685

¹²⁴Both Greek and Turkish Cypriots were displaced during the period of inter-communal strife in 1963 and 1964. In February 1964 1,600 Greek Cypriots had been displaced because of the fighting. The UN Secretary General estimated that eventually 25,000 Turkish Cypriots moved from their homes to nearby villages/towns as a result of the Christmas Massacre executed by Greek Cypriots, in which the number of Turkish Cypriots killed remained unknown.

¹²⁵ Demir& Akar: 1994: pp.28

Turkish names otherwise their license would be cancelled. Patriarchate was pressured to make an explanation about the Cyprus events through in Turkish politics and expected to make a condemnation against Makarios. However, Patriarchate was underlying that they were a religious institution but not political. In media, journalist Ahmet Kabaklı wrote a serial of articles describing Rums as “Racist, chovenist, low, degenerated, representatives of evil etc.” He was indirectly suggesting a deportation three days before the decision of deportation:

“There is a matter of Greek-nationals in Turkey that none of us can tolerate... Based on the Treaty of 1930, more than 10,000 Rums are given rights of residence, trade, buying and selling property and export, which some of them are exempted from taxes. These priviledges, which I can not understand, are definatly caputilations. According to the 16th Article of Priviledge Charter, ‘by only the reason of defense and security of the country’, these rights can be abolished... Having no aim other than destroying us, what are we going to do with this race”¹²⁶

On 16 March 1964, with the same day of ‘Salvation of Istanbul from the enemies’s invasion’, Turkey unilaterally denounced the Greek-Turkish ‘Residence, Trade and Seyrisefanin Treaty’. At the same day, GNA was giving decision of authorising government for an intervention on Cyprus. Turkish press¹²⁷, in general, gave positive reactions towards the decision of denouncing the Treaty. According to the 36th Article of the Treaty, the implementation of the renouncement decision would begin after six months. After six months, visa dates of those Rums with Greek passports would not be elongated hence they would leave Turkey. These six months also meant a time that was given to Greece to consider her Cyprus policy again and may be later they could renew the treaty. Inonu made an explanation stating that it was a normal precedure in order to provide renewal of the treaty and new policies and issues would be discussed. Greek Government also said that they were ready for new negotiations and renewal of the treaty.

After the renouncement of treaty, news arrived Turkey that two Turkish villages were burned by EOKA and violent strifes were occurring. Grivas, the leader of EOKA, was materially supported by the Greek government. Consequently, Turkish government felt that they had to make Greece understand the seriousness, thus the sanctions begun. On 6th April Turkish government bilaterally renounced the Turkish-Greek Visa Agreement (1955) during the time of Pascalia. There were hundreds of Rums who went to Greece for visiting their

¹²⁶ Ahmet Kabaklı, “Yetsin Artık”, *Tercüman*, 9 February 1964, in Akar &Demir: 1994, pp.37

¹²⁷ Milliyet, *Tercüman*, *Dünya*, *Son Havadis*, etc.

families, or participating into ceremonies. They could not come back. At the same day Turkey increased its territorial waters up to 12 miles and the Defense Minister underlined that “Now on, the distance between Turkey and Cyprus is decreased to seven miles”. In Later months, the Turkish-Greek Trade Agreement also renounced by Turkey.

Expulsion of Rums was totally indexed on the developments in Cyprus; when Makarios pronounced Denktas as ‘Rebel’ and took the arrestment decision, 3,000 Rums forced to leave Turkey. The 16th Article of the Treaty of 1930 indicating that ‘Decrees may not be practised in the situations that are related with the security of countries’ eased the work of Inonu government. They did not have to wait for six months to practise the decision of deportations. Thus, as a first step, government begun to determine the Greek nationals, for example, in Smyrna the number was 640. In Land offices, title deed transactions of Greeks were immediately stopped, the property right of Greeks was restricted. Financial Office started to search for the tax depths of Greek nationals.

First 15 persons to be deportated with the reason of acting against Turkey were rich and old businessmen. Among those accusations, ‘founding secret organization, spying, transferring money abroad, collecting money for getting weaponry for Cypriot Rums, arranging spurious bill, etc’ were famous. Government gave first place to businessmen because of their economic power, so a nationalization process was taken. Government blamed people for membering an association called ‘*Eleniki Enosis*’ which was ‘helping the Cypriot Rums’. *Eleniki Enosis* was founded in the period of Ataturk-Venizelos approachment with an aim of improving cultural development and solidarity within the Rum community in Turkey. Last action of the assosiation was to organize a relief campaign for the eathquake occurred in Ionia Islands. Although 121 members were over seventy and twenty of them were over eighty, they were all deportated.

Before they leave the country, those Greek nationals had to sign a document at the 4th Police Department that includes an admission of illegal activities, being a member of *Eleniki Enosis*, sending money to Greek terrorists and lastly leaving Turkey by their own free will. They had no choice except signing the document as the 4th Department’s private cells were waiting for the ones who resist. On 17th April, Ministry of Finance demanded all banks to gave information of the amount of money in account of Greek nationals. In other words, their money would be blocaded¹²⁸. After 7th May, Greeks could only take a limited amount of money under the control of the observers.

¹²⁸ Until Davos Summit, in 5th February 1988, this application had continued

As a result 8,600 Greek nationals had to leave Turkey. They could only take 200 Turkish Liras (22 dollars) and 20 kilogram baggage with themselves. Customs officers were checking the passengers for long hours. But consequently, the core of the Istanbul Rum community also left as they had intermarried with those from Greek community. The increasing tension of Cyprus and widespread anti-Greek climate also affected those with Turkish citizenship although Patriarchate Athenagoras called them not to leave¹²⁹. In addition, education in Greek was once again forbidden in Gökceada and Bozcaada, and in 1965 many Rum properties were nationalised to build an open agricultural prison. Between 30,000 and 40,000 members of the minority left Turkey within the years of 1964–67. Finally, Istanbul was almost emptied of its historical Rum community. In this way, plan that took place in the 9th Bureau Report was almost completed.

In return, to the deportation policy of Turkey, Greece started to deportate Turkish nationals from Dodecanese Islands. When Turkey took decision of giving permission to 1,134 Greek nationals with humane reasons, Greece let 500 Turks to stay in Rhodos. In long-term, Turkey damaged too much herself as she ended the reciprocity condition that came with Lausanne. Greece, now on acted more freely on her Eastern-Thrace Muslim minority. Especially after the ‘Cunta of the Colonels’ in Greece, lands of this minority were nationalised, Papagos Law was abolished, pressure of genderma increased in relation with the re-emerging events in Cyprus.

¹²⁹ Demir and Akar: 1994: pp.91

C) 1936 Declaration and The Problem of Minority Foundation Properties

Lausanne Treaty had defined foundations as public property. Law of Foundation (Vakıflar Kanunu) came into force in 1936. All foundations were wanted a declaration of property showing the list of their immovable properties. The target of the regime was to take steps to dry the financial resources of the Islamists which were regarded as a threat to the secular regime. As a result of this law, many Islamic foundations lost their autonomy after they have governed by the General Directorate of Foundations. Minority foundations were also targeted. However, The Council of State gave the opinion that such practice would contravene the Lausanne Treaty. This law also demanded the trustees of the foundations to declare the sources of their income and how they would spend it. All minority foundations made these declarations in that period. These were the so-called '1936 Declarations' which would have a huge impact on foundations.

In 1938 the law of foundations was amended and the provision on the administration of foundations was changed. The clause reading that 'The foundations shall be governed by their elected bodies' was omitted from the law. From then on, foundations were directed by government officials instead of councils they had selected themselves. In 1949, Law of Foundations was changed again. Foundations regained their former status in relation to their administration, and they could be governed by their elected councils again.

Turkish Intervention of Cyprus in 1974

After the "Coronel's cunta" came to power in Greece, relations between Makarios and Atina were broken. Makarios wanted Grivas and his military forces to leave the island as he was trying to decrease the Greece pressure on himself. Coronels perceived Makarios as 'Castro of Cyprus', so they wanted to get rid of him. They tried to assassinate him for three times but could not managed. Colonnels made Grivas returned to the island in 28th August 1971, to form EOKA-B which was again committed to make Cyprus a holy Greek island and annex it with Greece. Makarios wrote a letter to Greece President General Gizikis demanding the collapse of EOKA-B. But in return, in 15th July 1974, Atina put her 'Afrodit Plan' into practise: a coup detat attempt against Makarios. The Presidency House of Makarios was bombed, he hardly managed to save himself and escape. Meanwhile, Greek forces were

pointing that their action was not against the Turkish Cypriots. However, they declared a Hellenic Cyprus Republic and enosist Nikos Samson became president, so these were enough to disturb Turkey and Cypriot Turks.

Turkey considered Greece's illegitimate military action as destruction of the constitution and this meant the violation of the treaties and guarantees. Only US did not condemn Greece government and Samson¹³⁰, rest of the world was standing against Greece just as Turkey expected for so long. Under these circumstances, the Turkish army intervened Cyprus on 20 July 1974, announcing that the invasion was a 'peace-keeping operation' to restore the constitutional order disrupted by the Greek coup d'état against Cyprus government¹³¹. Turkey claimed she was acting in compliance with the terms of the 1960 Treaty of Guarantee. Following the intervention, the junta in Greece, collapsed and Constantine Karamanlis was recalled from self-imposed exile in Paris to form a new government. In Cyprus, Samson surrendered power to the President of the House of Representatives, Glafcos Clerides, pending the return of the island's constitutionally elected President, Archbishop Makarios, who had fled abroad to escape being killed during the coup.

Two unproductive conferences in Geneva followed, the first between Britain, Greece and Turkey and the second with the additional attendance of Greek Cypriot and Turkish Cypriot representatives. In Geneva Protocol (30 July 1974) which was constituted by six Articles, the existence of two autonomous communities was accepted. Turkey demanded from the Cypriot government to accept its plan for a federal state, and population transfer, with 34% of the territory under Turkish Cypriot control. When President Clerides asked for 36 hours to consult with Athens, Foreign minister Gunes denied Clerides on the grounds that Makarios and others would use it to play for more time. On 14 August, despite the fact that talks were still being held in Geneva, the Turkish army mounted a second full-scale offensive¹³², therefore Turkey's original pretext that it was invading in order to restore constitutional order, lost its cogency, in view of the fact that constitutional order had already been restored. International reactions against Turkey's second military operation were far harsher than the first one. They pronounced Turkey's action as 'invasion'. On 13 February 1975 Turkey declared the occupied areas of the Republic of Cyprus to be a "Federated

¹³⁰ According to NATO advisor Athanasios Strigas, Henry Kissinger sent a secret telegram giving orders for Makarios to be deposed, because Cyprus' policy of non-alignment was considered unsatisfactory by US policy makers who saw Makarios as favouring the Soviet Union

¹³¹ Oran: 2001: p.742

¹³² Between Ecevit and Foreign Minister Turan Güneş a password was fixed which would determined the start of second military intervention. It was "Ayşe (Güneş's daughter's name) took a vacation"

Turkish State". As a result, Turkey's intervention of 1974 constituted a breakpoint in both Turkish Foreign Policy and in relations with Greece and other Western allies.

Appeal Court's Decision on Non-Muslim Foundations

By 1972 within the context of Cyprus issue, The General Directory of Foundations (Vakıflar Genel Müdürlüğü) started to demand 'constitution of foundation' (vakıfname) merely from the non-Muslim owned foundations. They received negative answer as the non-Muslim foundations were established by firman of sultan, hence did not have a vakıfname. Directory responded that answer as "I will look to the 1936 Declaration, if there is permission for you to get property than it is ok, otherwise I will levy the properties that you took after 1936." But, the biggest blow came from the Appeal Court in 1974 when it decided that the declarations made by the minority foundations in 1936 were in fact charters. Unless it was clearly indicated in such a declaration that the foundation could acquire new possessions, acquisitions made after the declaraton had no legal validity. Therefore 'illegally possessed' properties would have to be returned to their former owners. Thus, minority foundations have lost innumerable amounts of real estate after 1974, as a result of the jurisprudence of the Appeal Court. They had taken one by one by the Directorate General of Foundations and the State Treasury.

One of the most scandalous decision of the Appeal Court which created the so called '1936 Decleration problem' was occurred in the case of Balıklı Rum Hospital. The decision of the Appeal Court dated 8th May of 1974 in the case of the Balıklı Rum whose members were Turkish citizens of Greek origin reads as: "It appears that the acquisition of real estate by corporate bodies composed of non-Turkish people was forbidden. This is because corporate bodies are stronger than individuals and it is clear that the state may face various dangers in case there is no restriction on them to obtain real estate." This decision was the proof for two realities: First one is that, the best interests of the State are above everything including the supremacy of law. Secondly, the highest court regarded Turkish citizens as foreigners and as a danger to the Turkish State. Etyen Mahcupyan¹³³ clarifies the situation of these non-Muslim minorities as being 'non-citizen' for their state. A correction was made by the Appeal Court merely in the phrase of 'non-Turkish', nothing further...

In 2001, in the context of the harmonization process of Turkish Law with European Union law, some amendments were made in the Law of Foundations and minority foundation

were allowed to acquire real estate with the permission of the Committee of Ministers. Thus, three crucial reforms were made by these harmonization laws; permission to acquire real estate, and the opportunity to register the unregistered ones. During the Ottoman Empire, they did not own legal personality, but instead, persons like nuns and priests even the dead holy persons took title deeds on themselves¹³⁴. This had caused trouble after the establishment of the Turkish Republic. By the reforms of 2001, this problem was solved in legal terms but not in practice. On 10 October 2002, a bylaw was issued to guide the implementation of this law. Through this bylaw the scope of the law was restricted: According to 6th Article of the bylaw, a commission would be set up to evaluate the application of minority foundations demands to acquire new properties. The bylaw stipulated that this commission would decide whether the foundation concerned is in need to possess the real estate it wants to acquire. If the commission finds the demand appropriate, the file is sent to the Directorate of Foundations. Then if the Directorate of Foundations finds the demand appropriate, the file is sent to the Committee of Ministers. In this way, various filters were set up and made it impossible to obtain new property. In 9th Article of this bylaw there is a statement telling that Turkey shall reserve the rights derived from 45th Article of the Lausanne Treaty which is about the principle of reciprocity. It is trying to say that ‘if Greece does something bad to its Muslim citizens, I will do the same to my non-Muslim citizens.’ Once again, the rights of minorities and rule of law shall be the victim of political climate between two states, and this was clearly stated in that article. As Baskin Oran¹³⁵ says, Turkish State wants to take her citizens as hostage for her race fellowmen (Turks in Western Thrace). On 11 October 2002 the Directorate of Foundations issued a circular which created more difficulties. According to 4th Article of this circular, requests that are found to be eligible shall be submitted to the Council of Ministers through the Directorate General of Foundations. So there is a new criterion here, which does not exist in the law or bylaw.

We see a new arbitrary criterion again in 10th Article of this circular, which does not exist in the bylaw. Tenth Article says: when assessing the need (of the foundation for the property concerned), the population of the congregation residing in the municipality, where the real estate is to be acquired, shall be taken into consideration in the evaluation process. So if the members of the congregation concerned do not reside in the area or municipality where the real estate is located, or if the population of that specific congregation consists of an insignificant number, then it might be concluded that there is no need to acquire this real

¹³³ Etyen Mahçupyan’s speech in ‘Present and Future’ Conference dated 30.06.2006

¹³⁴ Baskin Oran’s speech in ‘Present and Future’ Conference dated 30.06.2006

estate. This law (*Law 4771*), the bylaw and the circular were criticized by academicians and lawyers. The new Justice and Development Party (AKP) government made amendments in the law of foundations again, in January 2003, in the context of the harmonization laws (*Law 4778*). According to this amendment, minority foundations can acquire new properties with the permission of the Directorate of Foundations. Thus the bureaucracy has been reduced as the previous law required the permission of the Council of Ministers.

In January 2003, again a new bylaw was issued to clarify the implementation of Law 4778. Compare to the previous one, this new bylaw introduced more flexible provisions and a less bureaucratic approach. There was no “commission” in this bylaw. Permission would be given directly by the Directorate General of Foundations. There was no indication of reciprocity in this bylaw either. However, 6th Article of this bylaw has some ambiguous expression. It said “The applications are forwarded to the Directorate General of Foundations...” it goes on saying “If necessary, the matter is submitted to the Council of Foundations, along with the views of the competent Directorate, after consultations with the relevant Ministries and public institutions.” These public institutions are probably the security and intelligence institutions¹³⁶. In conclusion, the policies in relation to minority foundations constituted obvious violations of the Lausanne Treaty, Vienna Treaty and the European Convention on Human Rights to which Turkey is a party. But more importantly, Turkish State still puts a discriminatory wall based on ethnic difference between itself and its own citizens which is also against its own Constitution.

Today approximately, within 1076 properties, more than 400 properties are officially registered, 1 of 3 is given to legal personal or to a person and 90 of them has inadequate permit in Istanbul.¹³⁷ The 1936 Declaration was not a simple execution, it was the continuation of the Ottoman capital transferring policy from non-Muslims to Muslims. The right for property was violated and Vakıfbank raised its capital through the income of those properties belong to the non-Muslim communities. This was a totally judicial attack but not legal. As Oran indicates, one can not make a capital transference in the era of globalization. For Constantinos Tsitselikis, the most important solution is to handle the issue independent from reciprocity in the Turco-Greek relations which brings captivity to the subject. Dialogue and social empathy should be replaced by reciprocity-based practices. Secondly, the

¹³⁵ Baskın Oran (2004), “Türkiye’de Azınlıklar”, Tesev, İstanbul, pp.107

¹³⁶ Oran, Ibid: 106

¹³⁷ Konstandinos Tsitselikis’s speech of “The Pious Foundations of the Rum Communities in Istanbul” in the Conference of ‘Present and Future’ in 30.06.2006

foundations should serve for the minorities not the verse. Self-control, transparency in administration are the urgent needs for the improvement of the situation of foundations.

Conclusion

This study is aimed to focus on the Turkey's state raised nationalism relative to its political, social, cultural and economic practices on non-Muslim minorities in Turkey. The place of non-Muslims in the foreign policy of Turks is examined beginning from the last period of the Ottoman Empire, until the Cyprus Crisis in 1974. Rums, Armenians and Jews are chosen as the subject since they constituted a special position in the pre-republic period and in the Lausanne Treaty. Their activity in the country's economic machinery led to a policy of capital transfer such as Capital Tax Levy. Beyond the nationalization of the economy, the ironic official approach exhibits itself through treating its own citizens as 'foreign'. In this sense, the Turkification policies may seem to be self-contradictory, but their essential goal was not of inclusion but instead through means of social disturbance, inciting them to leave. They had been regarded as dangerous, traitors, blood suckers, undesirable guests by the political elites. Sometimes these discriminative thoughts found ground in Turkish public opinion and still keeps the traces in the political culture of both media and society.

To grasp the ideological structure of Turkish nationalism, first we looked at the theoretical classifications of nationalism. If a nation is primarily a political entity, it has an inclusive structure, in which membership is not restricted to those who fulfill particular language, religious, ethnic or suchlike criteria. Civic and territorial conceptions of the nation regard it as a community of common laws and territorial citizenship. But unlike territorial and civic versions of nationalism, ethnic nationalism conceives the nation as a genealogical and vernacular cultural community. It underlines the 'otherness' of the other and builds its own identity by this confrontation or conflict. Turkish nationalism, in this sense, stands close to German nationalism as both attribute a prominent role to the state. The state is not there to serve the people but demands unquestionable obedience as we see in Fichte's, Hegel's and Luther's writings. The ideology of being apprehensive against external threats and the automatic perception of enemies are deeply internalized by Turkish nationalism.

The institutional structure and perception of the society in Ottoman Empire was based on '*Millet System*' that classifies the communities according to their religion or religious sect. Problems of identity in relation to 'citizenship' were inevitable after the transition from multi-ethnic Ottoman Empire, which had a relatively autonomous and heterogeneous population, to

the homogenization task of Turkish nation-building process based on the 'one culture- one language- one ideal' principle. The ideologic foundation of Turkish nationalism was politically handled first by the Union and Progress Community, the Armenian Deportation and massacre was their project. Then, the Kemalist elites continued to make their own attributions to the process. Exchange of Rums and Turks in 1923, Events of Trace in 1934, The Capital Tax Levy and the deportation of the Rums were some of the social outcomes. All of these practices were exercised under the influence of the international conjecture, particularly security issues.

Perception of threat, fueled by the memories of Sevr, maintains its liveliness even today. During the end of the Ottoman Empire, non-Muslim minorities were considered the reason why the great powers for interfering the internal matters of Ottomans. After the Republic was founded, it became clear at the Lausanne Convention that the same approach was continuing in the minds of Republican elites like Ismet Inonu. Therefore, population exchange constituted 'a great opportunity' for Turkey. As an outcome of the exchange, people lost their homeland, proofs and memories of their personal history, together with their properties. Their 'otherness' came with them but in another cultural form, this time in the country they were expelled to. Our 'infidel' Rums became 'Turkish seeds' in Greece. This was like a tragical joke of history towards the etablis. Above all, the loss of shared experience is accompanied by growing ignorance of the ways of others; so, separation caused the loss of ground for communication. The sense of familiarity that carries the potential for understanding and respect was gone. Instead suspicion, hostility, prejudice and an inability to cooperate took its place, as we have frequently witnessed in Turkish-Greek relations. And the fate of those who were allowed to stay was sealed as hostages in the events in Greco-Turkish state relations.

As the Cyprus crisis deepened, Rum minority was used as a national scapegoat. Anti-Greek sentiment peaked during the riots of 6-7 September in 1955. The whole thing was a fabricated provocation to prove that there was public support behind the government of the day- headed by Adnan Menderes, whose Minister of Foreign Affairs, Zorlu was negotiating with Greece and Britain for a fair settlement on Cyprus in the post-British era. The Events of 6-7 September were also used as an excuse for the government to apply pressure over press, the opposition and the student movement.

Inter-communal disturbances in Cyprus and the deterioration of Greek-Turkish relations during the 1960s had, again, a direct impact on the Rum Ortodox community in Turkey. As the Cyprus conflict increased, the Turkish public has turned its attention on the

Patriarchate, Rum citizens and Greek citizens in Turkey. 'Citizen, speak Turkish' campaigns and newspapers' emphasis on the wealth of Rums began to increase, so a public opinion of anti-Rum atmosphere was created. On 16 March, 1964 Turkey unilaterally denounced the Greek-Turkish Convention of Establishment, although the right of these people to remain in their native city was guaranteed by the 1923 Lausanne agreement. Aiming a retaliation against Greece, the Turkish Government cancelled the work and residence permits of 13,000 Rums who were living and working in Turkey since the 1930 Ankara Convention. But Turkey lost the safety of the reciprocity status, so the Turkish-muslim minority in Western Thrace fell in to a disadvantaged position. Neither diplomatic nor economic benefits occurred as a result of the deportation, but a huge loss of cultural richness.

The 1936 Declaration was not a simple execution, it was the continuation of the Ottoman capital transferring policy from non-Muslims to Muslims. But the right for property was drastically violated when the Appeal Court in 1974 decided that the declarations made by the minority foundations in 1936 were in fact charters. Unless it was clearly indicated in such a declaration that the foundation could acquire new possessions, acquisitions made after the declaraton had no legal validity. Therefore 'illegally possessed' properties would have to be returned to their former owners. Thus, minority foundations have lost innumerable amounts of real estate after 1974, as a result of the jurisprudence of the Appeal Court. They were taken one by one by the Directorate General of Foundations and the State Treasury.

All of these policies have showed a harsh reality; state and the central population has at all times regarded the non-Muslim minority as the 'guest' or even 'second-rate citizens'. 'When the time is ripe, they will obediently leave the lands they inhabited never truly owned by them.' As with all nationalist policies born out of discrimination between 'us and them', one can comfortably make the argument that both the past and the future of the non-Muslim community has affectively been usurped.

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